

# City of Columbia

701 East Broadway, Columbia, Missouri 65201

Department Source: Community Development - CDBG/Home To: City Council From: City Manager & Staff Council Meeting Date: August 20, 2018 Re: Council Report on Amending City Homeownership Neighborhood Development Administrative Guidelines to Align with Columbia Community Land Trust

### Executive Summary

Staff has prepared a report and the attached "draft" amended CDBG and HOME Administrative Guidelines for the "Homeownership Assistance Neighborhood Development" Program. The amended draft program guidelines incorporate provisions that reflect the Council Ordinance Authorizing the Columbia Community Land Trust (CCLT). The amended guidelines also reflect information learned through initial CCLT closings and further define what is determined to be the affordability gap and method to determine affordability.

### Discussion

Current CDBG and HOME Administrative Guidelines allow for non-profit or for-profit developers to obtain up to \$30,000 in homebuyer financing for eligible projects. These funds can go towards filling the affordability gap on new construction or substantial rehabilitation projects. In the past, this assistance was provided in the form of a secondary mortgage in order to provide for an affordable first mortgage for income eligible buyers. The Columbia Community Land Trust initiative was under taken due to the Council's desire to protect these investments in affordable housing and ensure City funded homes remain owner-occupied, well-maintained and affordable for future generations. The Council Ordinance authorizing the establishment of the Columbia Community Land Trust states,

"WHEREAS, in rising markets recapture mortgages do not achieve the goals of preserving the value of subsidies or the affordability of housing subsidized with these funds for multiple, successive owners over time; and

WHEREAS, after the City's conditional loans are repaid or forgiven, the affordable unit is free to be sold at fair market value and the recaptured funds are unlikely to cover the cost of a new affordable unit due to appreciation and increasing development costs; and..."

The Council Ordinance goes on to state:

"WHEREAS, the City anticipates that the CLT organization's initial holdings will consist primarily of affordable units that are produced through the City's existing affordable homeownership programs, and that, in most cases, the CLT will not act as a developer itself, but instead will work with other nonprofit and for-profit developers of affordable housing to create CLT units; and



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WHEREAS, the City anticipates land included as part of affordable owner-occupied housing funded through City programs will be dedicated the CLT; and..."

Closing on sales of the Lynn Street Cottages project have been completed and staff, local Community Housing Development Organizations (CHDOs), and lenders have gained additional information to further codify the manner in which CCLT closing should occur. It is intended that the attached draft amended "Homeownership Assistance Neighborhood Development (HOA ND)" guidelines replace the existing "HOA ND" guidelines to align City programs with Council policy. Staff has crafted this report to obtain initial feedback from Council and provide details for staff intentions in proceeding with amending the City's existing guidelines.

City staff plans to seek input from local for profit and non-profit developers, the Columbia Community Land Trust Board and the Loan and Grant Committee to ensure guidelines are reflective of Council policy.

Key points to understand in reviewing the amended "draft" HOA ND program guidelines are as follows:

- 1. Funded projects will be required to donate the land to the CCLT and sell only the improvements to a qualified buyer and subject to the 99-year CCLT Ground Lease.
- 2. Assistance will provided as a credit to the buyer at closing, provided all terms of the agreement have been met. This subsidy is protected by the CCLT's Ground Lease, rather than a secondary lien.
- 3. All projects require an as-proposed CLT appraisal and final CLT appraisal to ensure program funds are filling only the gap between total project cost and an affordable price necessary to achieve an 80% loan to value ratio.
- 4. The draft guidelines require an agreement between the CCLT and the developer, as well as an agreement between the City and the developer. City agreements must be approved by City Council.
- 5. Home sales would be subject to City HOA homebuyer policies and CCLT Homebuyer Selection policies, including industry standards and best practices for credit score requirements and underwriting ratios.
- 6. The amended guidelines further define the affordability gap and the method by which to determine that gap.

Fiscal Impact

Short-Term Impact: None. Long-Term Impact: None.

#### Strategic & Comprehensive Plan Impacts

Strategic Plan Impacts:

Primary Impact: Social Equity, Secondary Impact: Economy



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#### Comprehensive Plan Impacts:

Primary Impact: Economic Development, Secondary Impact: Livable & Sustainable Communities

Legislative History

Date	Action
May 18, 2015	Council adopted revised CDBG and HOME Administrative Guidelines for all CDBG and HOME programs.

Suggested Council Action

Review and provide feedback to the report and attached draft guidelines.