

CITY OF COLUMBIA

CITIZENS POLICE REVIEW BOARD 2018 ANNUAL REPORT

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2018 CITIZENS POLICE REVIEW BOARD MEMBERS
(as of December 31, 2018)

Darryl Smith, Chair

(appointed March 2015; Chair – November 2016 to present)
NACOLE Certified Practitioner of Oversight (CPO)

Andrew Fisher, Vice Chair

(appointed September 2013; Vice Chair - November 2, 2015 to present)
NACOLE Certified Practitioner of Oversight (CPO)

Delaney Catlettstout

(appointed June 2018)

Bill Davis

(appointed November 2017)

Catherine Grover

(appointed December 2018)

Randall Kilgore

Commission on Human Rights Liaison to the Citizens Police Review Board
(appointed November 2018)

Baxter Nickels

(appointed May 2017)
NACOLE Practitioner of Oversight (CPO) Candidate

Travis Pringle

(appointed November 2018)

Cornellia Williams

(appointed November 2016)
NACOLE Practitioner of Oversight (CPO) Candidate

Members who resigned or whose term expired during the year:

Stacye Smith

Commission on Human Rights Liaison to the Citizens Police Review Board
(November 2017 to February 2018, resigned)

Katelynn Towne

(April 2017 to June 2018, resigned)

Brian Jones

Commission on Human Rights Liaison to the Citizens Police Review Board
(February 2018 to October 2018, resigned)

Stephen Sheltmire

(February 2011 to November 2018, term expired)

Val R. DeBrunce

(November 2015 to November 2018, resigned)

HISTORY OF THE FORMATION OF THE CITIZENS POLICE REVIEW BOARD

In 2007, a coalition of citizens and groups proposed the idea of creating a civilian review board to the City Council. The City Council appointed a fourteen member committee to study whether or not a review board was needed and to consider how such a board would be structured. The committee reviewed all complaints that existed before the professional standards unit was established. In addition, they studied and considered different models used by different cities, and hosted public events to gather input from the citizens. After extensive study and public input, the committee unanimously agreed to recommend that the City of Columbia establish a citizens police review board.

In July of 2009, the City Council of the City of Columbia, by adopting Ordinance No. 020331, created a nine member Citizens Police Review Board. The ordinance outlined the duties of the Citizens Police Review Board as follows:

The Citizens Police Review Board shall have the following duties:

- (1) Review appeals from the police chief's decisions on alleged police misconduct as provided for in this article.
- (2) Host public meetings and educational programs for Columbia residents and police officers.
- (3) Review and make recommendations to the police chief and city manager on police policies, procedures and training.
- (4) Prepare and submit to the city council annual reports that analyze citizen and police complaints including demographic data on complainants, complaint disposition, investigative findings and disciplinary actions. The reports should also describe the Board's community outreach and educational programs. The reports should also set forth any recommendations made on police policies, procedures and training. The reports shall be submitted no later than March 1 for the previous calendar year.

The City Council initially appointed the first eight members of the Citizens Police Review Board in November of 2009. Also in November of 2009, the Human Rights Commission appointed its first member to the Board. The Board met for the first time on November 18, 2009.

In 2014, the City Council, at the request of the Citizens Police Review Board, amended Section 21-49, to add additional duties. Pursuant to these amendments to the ordinance, the Board is also to conduct a jurisdictional review from the decision by the police chief that a person's allegations do not fall within the requirements set forth in the article related to complaints. The Board is also to conduct audits or reviews of the records of the police department for compliance with the requirements of the ordinances.

EXECUTIVE SUMMARY

This annual report includes information on the Citizens Police Review Board's work from January 2018 through the end of December 2018.

Pursuant to its mandate, the Citizens Police Review Board's accomplishments include:

- (1) The Board reviewed appeals from the police chief's decision on alleged police misconduct and conducted jurisdictional reviews of the police chief's decisions. During this reporting period, citizens requested that the Board review the police chief's decisions five (5) different times.
- (2) The Board hosted monthly public meetings with an opportunity for public comment at each regular monthly meeting, provided public educational programs on a variety of topics, and participated in community outreach.
- (3) The Board met with the police chief on two occasions (July 11, 2018 and November 14, 2018).
- (4) The Board is submitting to the City Council the following annual report which outlines the Board's actions from January 1, 2018 through December 31, 2018.
- (5) The Board has trained volunteer advocates to assist complainants and police officers with the complaint and appeal process.
- (6) For the Board's mediation program, the City of Columbia has a contract with local attorney and mediator Lorri Kline to provide mediation services. During this review period, the Board referred one case to mediation.
- (7) Baxter Nickels and Cornelia Williams attended the National Association for Civilian Oversight of Law Enforcement (NACOLE) national conference. Baxter Nickels served as the City's voting member in the national organization.
- (8) As of December 31, 2018, Darryl Smith and Andrew Fisher have maintained their status as Certified Practitioners of Oversight (CPO) through NACOLE.
- (9) Four board members rode along with on duty police officers in 2018. Andrew Fisher completed a ride along with a police officer on January 5, 2018 from 6 p.m. to 11 p.m. Val DeBrunce completed a ride along with a police officer on January 19, 2018 at night. Steve Sheltmire completed a ride along with a police officer on April 13, 2018 from 3 p.m. to 7 p.m. Baxter Nickels completed a ride along with a police officer on April 13, 2018 from 3 p.m. to 7 p.m.
- (10) Darryl Smith and Randall Kilgore completed the City of Columbia's board and commission training program which includes training on the Missouri Sunshine Law.

SUMMARY OF APPEALS REVIEWED BY THE CITIZENS POLICE REVIEW BOARD

During this reporting period, the Board completed its review of five (5) new appeals filed in 2018.

The dispositions of the cases are summarized below.

<u>CPRB Case Number</u>	<u>Summary and Board's Action</u>
2018-0001	A person filed an appeal on March 12, 2018. After its jurisdictional review on April 11, 2018, the Board unanimously voted that they had standing to review the appeal. The Board also unanimously voted to uphold the police chief's decision on the complaint. Bill Davis, Val DeBrunce, Andrew Fisher, Brian Jones, Baxter Nickels, Steve Sheltmire, Darryl Smith, Katelynn Towne, and Cornellia Williams voted in favor of the motion. No one voted against the motion.
2018-0002	A person filed an appeal on April 2, 2018. After its jurisdictional review on April 11, 2018, the Board unanimously voted that there was no jurisdiction for them to review the appeal. Katelynn Towne seconded the motion. Bill Davis, Val DeBrunce, Andrew Fisher, Brian Jones, Baxter Nickels, Steve Sheltmire, Darryl Smith, Katelynn Towne, and Cornellia Williams voted in favor of the motion. No one voted against the motion.
2018-0003	A person filed an appeal on July 16, 2018. After its jurisdictional review on August 8, 2018, the Board unanimously voted that there was no jurisdiction because the complainant did not timely file the appeal. Delaney Catlettstout, Bill Davis, Val DeBrunce, Andrew Fisher, Brian Jones, Baxter Nickels, Steve Sheltmire, and Cornellia Williams voted in favor of the motion. No one voted against the motion.
2018-0004	A person filed an appeal on August 17, 2018. After the Board's initial review, the Board unanimously voted that they had jurisdiction. Val DeBrunce seconded the motion. Delaney Catlettstout, Bill Davis, Val DeBrunce, Andrew Fisher, Brian Jones, Baxter Nickels, Steve Sheltmire, Darryl

Smith, and Cornellia Williams voted in favor of the motion. No one voted against the motion. At the October 10, 2018 meeting, the Board voted unanimously to refer the case to mediation. Delaney Catlettstout, Bill Davis, Val DeBrunce, Andrew Fisher, Baxter Nickels, Steve Sheltmire, Darryl Smith, and Cornellia Williams voted in favor of the motion. No one voted against the motion. Review of the appeal was later cancelled at the complainant's request.

2018-0005

A person filed an appeal on October 24, 2018. After its jurisdictional review on November 14, 2018, the Board unanimously voted that there was no jurisdiction because the complainant did not timely file the appeal. Delaney Catlettstout, Val DeBrunce, Andrew Fisher, Randall Kilgore, Baxter Nickels, Travis Pringle, Darryl Smith, and Cornellia Williams voted in favor of the motion. No one voted against the motion.

**DEMOGRAPHIC INFORMATION ON COMPLAINANTS WHO
APPEALED TO THE CITIZENS POLICE REVIEW BOARD**

CPRB Case Number	Demographic Information on Complainant
2018-0001	b/m
2018-0002	w/f
2018-0003	w/m
2018-0004	w/f
2018-0005	w/m

ANALYSIS OF CITIZEN COMPLAINTS AND COMPLIMENTS

At the time this report was prepared, the Board had not received a copy of the City of Columbia Police Department's 2018 Annual Report of the Internal Affairs Unit or its analysis of citizen complaints and compliments. When the Police Department provides the information and analysis of police and citizen's complaints and compliments to the Board, the Board will provide a supplemental report to the City Council.

**COMMUNITY OUTREACH AND EDUCATIONAL PROGRAMS
BY THE CITIZENS POLICE REVIEW BOARD**

Section 21-49 of the City Code of Ordinances provides that the Citizens Police Review Board shall host public meetings and educational programs for Columbia residents and police officers. The Board regularly met with police recruits to provide the new recruits with information about civilian oversight. The Board also used other avenues to

increase community awareness and hosted speakers on civilian review topics at public meetings.

Date	Topic
January 9, 2018	Val DeBrunce attended the Downtown Columbia Improvement District (CID) meeting.
January 11, 2018	Darryl Smith attended the Columbia Values Diversity Celebration.
January 13, 2018	Darryl Smith attended active shooter training.
January 18, 2018	Darryl Smith and Bill Davis were on KOPN radio show with Sean Spence.
February 14, 2018	Dale Roberts provided information to the Citizens Police Review Board about the role of the Columbia Police Officers' Association (CPOA).
February 15, 2018	Val DeBrunce attended the North Neighborhood Community Meeting.
February 20, 2018	Val DeBrunce attended the East Neighborhood Community Meeting.
February 21, 2018	Darryl Smith, Steve Sheltmire, and Val DeBrunce met with new recruits during the Columbia Police Department's recruit training and orientation.
February 28, 2018	Val DeBrunce and Bill Davis attended the NAACP Community Engagement event.
April 11, 2018	Deputy Chief Jill Schlude presented information to the Citizens Police Review Board on the role of the police department in the licensing of armed guards.
April 26, 2018	Val DeBrunce and Steve Sheltmire attended the NAACP Community Engagement event.
May 1, 2018	Bill Davis visited with Boone County Joint Communications.
May 9, 2018	Sgt. Curtis Perkins and Police Trainer Andre Cook presented information to the Citizens Police Review Board on police recruitment and training.

May 21, 2018	The Board sent a report to the City Council regarding the time limit for filing a complaint (Section 21-51(b)).
May 22, 2018	Val DeBrunce and Steve Sheltmire attended the NAACP Community Engagement event.
May 23, 2018	Val DeBrunce attended a community policing meetings.
May 24, 2018	Val DeBrunce attended a community policing meeting.
May 30, 2018	Steve Sheltmire and Val DeBrunce attended a community policing meeting.
May 31, 2018	Val DeBrunce attended a community policing meeting.
June 13, 2018	Darryl Smith attended the Building Inclusive Communities training program.
June 13, 2018	Sgt. Tate presented information to the Citizens Police Review Board on the Columbia Police Department's Internal Affairs processes.
June 14, 2018	Val DeBrunce attended the Ward 3 Community Policing World Café session.
July 10, 2018	Val DeBrunce met with Officer Brad Anderson.
July 11, 2018	Chief Burton met with the Citizen Police Review Board at their regular monthly meeting. Sgt. Fox presented information on Community Policing.
July 16, 2018	Val DeBrunce and Steve Sheltmire met with new recruits during the Columbia Police Department's recruit training and orientation.
August 4, 2018	Brian Jones, the City of Columbia Police Department, Shelter Insurance, and a recent Hickman High School graduate hosted a community event at Douglas Park.
August 15, 2018	Val DeBrunce attended the opening of police new substation.
August 23, 2018	Val DeBrunce attended the City Council traffic stops data work session.

August 28, 2018	Val DeBrunce attended a NAACP meeting.
August 29, 2018	Val DeBrunce and Steve Sheltmire met with new recruits during the Columbia Police Department's recruit training and orientation.
August 30, 2018	Andrew Fisher attended the West Ash Neighborhood Association meeting.
September 5, 2018	Bill Davis gave a presentation at a Rotary meeting. Bill Davis spoke with a representative of Youth Empowerment Zone.
September 18, 2018	Bill Davis and Val DeBrunce met with new recruits during the Columbia Police Department's recruit training and orientation.
September 25, 2018	Val DeBrunce attended the NAACP's Community engagement meeting.
October 2018	Bill Davis attended the Tiger Walk.
October 2, 2018	Bill Davis and Val DeBrunce attended the Columbia City Council meeting related to the first draft of the Community Policing report.
October 9, 2018	Bill Davis attended a community meeting.
October 10, 2018	Baxter Nickels and Cornellia Williams reported to the Citizens Police Review Board, information that they received from the 2018 Annual National Association for Civilian Oversight of Law Enforcement (NACOLE) meeting they attended.
October 29, 2018	Delaney Catlettstout attended an ACS event at which attorney David Tyson Smith spoke about the formation of the Citizens Police Review Board.
October 25, 2018	Val DeBrunce attended a demonstration of the BolaWrap at the Training Facility.
November 13, 2018	Val DeBrunce met with Chief Burton.
November 15, 2018	Chief Burton met with the Citizen Police Review Board at their regular monthly meeting.

CONCLUSION

As evidenced by the material in this report, the Citizens Police Review Board (CPRB) continues to be an asset to the City of Columbia, its citizens, and police department.

With two members, Darryl Smith - Chair and Andrew Fisher - Vice Chair, recognized as Certified Practitioners of Oversight (CPO) by the National Association for Civilian Oversight of Law Enforcement (NACOLE) and two additional members, Cornelia Williams and Baxter Nichols, in the process of becoming certified, CPRB members are well versed in recognized best practices in oversight. The Board's decisions are based upon these practices and are within the scope of its enabling ordinance and bylaws.

All Board discussions, decisions and operations are conducted with complete transparency as allowed by law.

In 2019, the Board will examine ways to increase the number of members working toward the CPO credential. Ideally, all members would hold the CPO credential, however, the Board recognizes the budgetary constraints which may present an obstacle to this worthy goal.

The CPRB looks forward to continuing to provide The City of Columbia and all constituencies with an independent, fair, impartial body for the review of complaints of actual or perceived misconduct by members of Columbia Police Department to ensure that all persons, citizens and officers, are treated with equality, respect and dignity leading ultimately to a safer, inclusive Columbia.