

CITY OF COLUMBIA

CITIZENS POLICE REVIEW BOARD 2019 ANNUAL REPORT

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2019 CITIZENS POLICE REVIEW BOARD MEMBERS
(as of December 31, 2019)

Andrew Fisher, Chair

(appointed September 2013; Vice Chair - November 2015 to October 2019; Chair – November 2019 to present)

Delaney Catlettstout, Vice Chair

(appointed June 2018; Vice Chair – November 2019 to present)

Carley Gomez

Commission on Human Rights Liaison to the Citizens Police Review Board
(term began December 2019)

Catherine Grover

(appointed December 2018)

Billie Jo Hill

(appointed November 2019)

Travis Pringle

(appointed November 2018)

Nicole Seamon

(appointed March 2019)

Darryl Smith

(appointed March 2015; Chair – November 2016 to November 2019)

Cornellia Williams

(appointed November 2016)

Members who resigned or had their term expire during the year:

Bill Davis

(November 2017 to February 2019, resigned)

Baxter Nickels

(May 2017 to November 2019, term expired)

Randall Kilgore

(*Commission on Human Rights Liaison to the Citizens Police Review Board* - November 2018 to October 2019)

HISTORY OF THE FORMATION OF THE CITIZENS POLICE REVIEW BOARD

In 2007, a coalition of citizens and groups proposed the idea of creating a civilian review board to the City Council. The City Council appointed a fourteen member committee to study whether or not a review board was needed and to consider how such a board would be structured. The committee reviewed all complaints that existed before the professional standards unit was established. In addition, they studied and considered different models used by different cities, and hosted public events to gather input from the citizens. After extensive study and public input, the committee unanimously agreed to recommend that the City of Columbia establish a citizens police review board.

In July of 2009, the City Council of the City of Columbia, by adopting Ordinance No. 020331, created a nine member Citizens Police Review Board. The ordinance outlined the duties of the Citizens Police Review Board as follows:

The Citizens Police Review Board shall have the following duties:

- (1) Review appeals from the police chief's decisions on alleged police misconduct as provided for in this article.
- (2) Host public meetings and educational programs for Columbia residents and police officers.
- (3) Review and make recommendations to the police chief and city manager on police policies, procedures and training.
- (4) Prepare and submit to the city council annual reports that analyze citizen and police complaints including demographic data on complainants, complaint disposition, investigative findings and disciplinary actions. The reports should also describe the Board's community outreach and educational programs. The reports should also set forth any recommendations made on police policies, procedures and training. The reports shall be submitted no later than March 1 for the previous calendar year.

The City Council initially appointed the first eight members of the Citizens Police Review Board in November of 2009. Also in November of 2009, the Human Rights Commission appointed its first member to the Board. The Board met for the first time on November 18, 2009.

In 2014, the City Council, at the request of the Citizens Police Review Board, amended Section 21-49, to add additional duties. Pursuant to these amendments to the ordinance, the Board is also to conduct a jurisdictional review from the decision by the police chief that a person's allegations do not fall within the requirements set forth in the article related to complaints. The Board is also to conduct audits or reviews of the records of the police department for compliance with the requirements of the ordinances.

EXECUTIVE SUMMARY

This annual report includes information on the Citizens Police Review Board's work from January 2019 through the end of December 2019.

Pursuant to its mandate, the Citizens Police Review Board's accomplishments include:

- (1) The Board reviewed appeals from the police chief's decision on alleged police misconduct and conducted jurisdictional reviews of the police chief's decisions. During this reporting period, citizens requested that the Board review the police chief's decisions four (4) different times.
- (2) The Board hosted monthly public meetings with an opportunity for public comment at each regular monthly meeting, provided public educational programs on a variety of topics, and participated in community outreach.
- (3) The Board met with Police Chief Geoff Jones on March 13, 2019 and November 13, 2019.
- (4) The Board is submitting to the City Council the following annual report which outlines the Board's actions from January 1, 2019 through December 31, 2019.
- (5) The Board has trained volunteer advocates to assist complainants and police officers with the complaint and appeal process.
- (6) The Board solicited requests for proposals and selected a professional mediator to provide mediation of police complaints.
- (7) Andrew Fisher and Cornelia Williams attended the National Association for Civilian Oversight of Law Enforcement (NACOLE) national conference.
- (8) As of December 31, 2019, Darryl Smith and Andrew Fisher have maintained their status as Certified Practitioners of Oversight (CPO) through NACOLE.

SUMMARY OF APPEALS REVIEWED BY THE CITIZENS POLICE REVIEW BOARD

During this reporting period, the Board completed its review of four (4) new appeals filed in 2019.

The dispositions of the cases are summarized below.

<u>CPRB Case Number</u>	<u>Summary and Board's Action</u>
2019-0001	A person filed an appeal on January 18, 2019. After its jurisdictional review was completed on March 13, 2019, the

Board unanimously voted that they had standing to review the appeal. The Board also voted by majority, that the complaint was unfounded. Delaney Catlettstout, Catherine Grover, Randall Kilgore, Baxter Nickels, Travis Pringle, Darryl Smith and Cornellia Williams voted yes. Andrew Fisher voted no.

2019-0002

A person filed an appeal on April 8, 2019. At the Board's June 12, 2019 meeting, they agreed that they had jurisdiction over the matter. The Board also passed a motion by majority, to agree with the police chief's decision on the complaint. Catherine Grover, Baxter Nickels, Nicole Seamon, Darryl Smith voted yes. Andrew Fisher and Randall Kilgore voted no.

2019-0003

A person filed an appeal on April 16, 2019. At the Board's June 12, 2019 meeting they agreed that they had jurisdiction over the matter. At the Board's July 22, 2019 meeting, they passed a motion by majority, to recommend that the police chief reconsider the original decision and find that the complaint is sustained due to a violation of policy number 320.5 (a), (e) and (f) and that the police department apologize to the complainant's family. Andrew Fisher, Catherine Grover, Baxter Nickels, Travis Pringle, Nicole Seamon, Darryl Smith and Cornellia Williams voted yes. Randall Kilgore was present, but abstained from the vote.

2019-0004

A person filed an appeal on July 9, 2019. On August 14, 2019 this appeal was administratively closed as the officers involved are no longer employed by the City of Columbia.

**DEMOGRAPHIC INFORMATION ON COMPLAINANTS WHO
APPEALED TO THE CITIZENS POLICE REVIEW BOARD**

CPRB Case Number	Demographic Information on Complainant
2019-0001	b/m
2019-0002	unknown/m
2019-0003	b/m
2019-0004	b/m

ANALYSIS OF CITIZEN COMPLAINTS AND COMPLIMENTS

At the time this report was prepared, the Board had not received a copy of the City of Columbia Police Department's 2019 Annual Report of the Internal Affairs Unit or its analysis of citizen complaints and compliments. When the Police Department provides the information and analysis of police and citizen's complaints and compliments to the Board, the Board will provide a supplemental report to the City Council.

COMMUNITY OUTREACH, EDUCATIONAL PROGRAMS, RIDE ALONGS AND TRANSPARENCY

During this review period, the Citizens Police Review Board hosted public meetings and educational programs for Columbia residents and police officers. The Board regularly met with police recruits to provide the new recruits with information about civilian oversight. Members of the Board also participated in ride alongs. The Board also used other avenues to increase community awareness and hosted speakers on civilian review topics at public meetings. To increase transparency, the Board also began utilizing a court report to transcribe the meetings beginning on July 22, 2019. The transcripts for this and each subsequent meeting are available to the public on the City of Columbia's website. The Board also partnered with the City Channel for a City Channel production celebrating ten years of civilian oversight.

Date	Topic/Activity
January 9, 2019	Bill Davis visited Boone County Joint Communications.
January 30, 2019	Catherine Grover and Baxter Nickels completed the City of Columbia's board and commission training program which includes training on the Missouri Sunshine Law.
February 16, 2019	Catherine Grover completed a ride along with a police officer in the evening.
February 21, 2019	Randall Kilgore completed a ride along with a police officer from 5 p.m. to 9 p.m.
March 2019	Delaney Catlettstout attended a meeting with an ACLU community organizer that is interested in a "Know Your Rights" campaign.
March 6, 2019	Darryl Smith attended a workshop on "Exploring Identities on Religion."

March 09, 2019	Board members Delaney Catlettstout, Andrew Fisher, Catherine Grover, Randall Kilgore, Baxter Nickels, Travis Pringle and Darryl Smith, attended training with the following topics: police response to resistance, Columbia's African American history, confidentiality and ethics, Board's review process, assessing the credibility of witnesses, the history of the Citizens Police Review Board, citizens' expectations over oversight, and the police department's work with the LGBTQ community.
March 13, 2019	Acting Police Chief Geoff Jones met with the Citizens Police Review Board at their regular monthly meeting.
April 3, 2019	Cornellia Williams completed the City of Columbia's board and commission training program.
April 6, 2019	Board members Delaney Catlettstout, Catherine Grover, Randall Kilgore, Baxter Nickels, Travis Pringle, Nicole Seamon, Darryl Smith, and Cornellia attended a training with the following topics: Internal Affairs processes and procedures, police personnel actions and Personnel Advisory Board, and the Commission on Accreditation for Law Enforcement Agencies (CALEA).
April 10, 2019	Darryl Smith attended the police department's 6:00 a.m. briefing and completed a ride along with a police officer.
April 10, 2019	Dan Knight, Boone County Prosecuting Attorney presented on "Criminal Procedure 101" to the Citizens Police Review Board at their regular monthly meeting.
April 19, 2019	Delaney Catlettstout completed a ride along with a police officer from 5 p.m. to 1:15 a.m.
April 22, 2019	Nicole Seamon completed a ride along with a police officer on April 22, 2019 from 6 p.m. to 12 a.m.
April 23, 2019	Andrew Fisher attended the vehicle stop committee meeting.
April 28, 2019	Travis Pringle completed a ride along with a police officer from 10 a.m. to 2 p.m.

May 1, 2019 Cornellia Williams attended the “Tons of Trucks” event in Columbia and met with a SWAT officer, learned about SWAT, and the SWAT truck. Baxter Nickels also attended this event.

May 5, 2019 Randall Kilgore met with a neighborhood group.

May 8, 2019 Randall Kilgore met with new recruits during the Columbia Police Department’s recruit training and orientation.

May 8, 2019 Attorney Dan Viets presented on civil liberties and medical marijuana at the regular monthly Citizens Police Review Board meeting.

May 14, 2019 Darryl Smith attended a panel discussion at a Hickman High School student forum called “Speak Your Mind.”

June 11, 2019 Andrew Fisher attended the vehicle stop committee meeting.

June 12, 2019 Sgt. Alpers presented on the topic of “Search and Seizure” to the Citizens Police Review Board at their regular monthly meeting.

August 14, 2019 Sgt. Alpers provided the Citizens Police Review Board with information on tasers and BolaWraps at their regular monthly meeting.

August 15, 2019 Delaney Catlettstout met with new recruits during the Columbia Police Department’s recruit training and orientation.

November 13, 2019 Police Chief Geoff Jones met with the Citizens Police Review Board at their regular monthly meeting.

December 11, 2019 Sgt. Jason Jones presented on K9 Policy to the Citizens Police Review Board at their regular monthly meeting.

December 16, 2019 City Channel published the video “Citizens Police Review Board: Commemorating Ten Years of Oversight.” <https://youtu.be/JxWp0e7d0HI>

December 17, 2019 Nicole Seamon met with three new recruits during the Columbia Police Department's recruit training and orientation.

December 23, 2019 Andrew Fisher attended the police department's policy meeting and passed out brochures to some of the coffee shops downtown.

RECOMMENDATIONS ON POLICE POLICIES, PROCEDURES AND TRAINING

During this review period, the Board reviewed its ordinances, bylaws, and continued its systematic review of police department policies. The Board reviewed the following police policies during 2019:

Policy 100 Law Enforcement Authority
Policy 102 Chief of Police
Policy 104 Oath of Office
Policy 105 Code or Canon of Ethics
Policy 106 Policy Manual
Policy 200 Organizational Structure and Responsibility
Policy 206 Emergency Operations Plan
Policy 208 Training
Policy 212 Electronic Mail
Policy 214 Administrative Communications
Policy 216 Supervision Staffing Levels
Policy 220 Retired Officer Carrying Concealed Weapons
Policy 226 Multi-year Planning
Policy 300 Response to Resistance
Policy 302 Radio Communications
Policy 306 Handcuffing and Restraints
Policy 307 Remote Restraint Device/BolaWrap 100
Policy 308 Control Devices and Techniques
Policy 309 Conducted Electrical Weapon (CEW)
Policy 310 Officer-Involved Shooting
Policy 311 Line of Duty Death or Serious Injury
Policy 312 Duty Firearms
Policy 314 Vehicle Pursuits
Policy 316 Officer Response to Calls
Policy 318 Canines
Policy 320 Domestic Violence
Policy 322 Search and Seizure
Policy 324 Temporary Custody of Juveniles
Policy 326 Elder Abuse
Policy 328 Sexual Assault Response (You Have Options Program)
Policy 330 Child Abuse Reporting
Policy 332 Missing Person Reporting
Policy 334 Public Alerts

CONCLUSION

This report outlines the work of the Citizens Police Review Board. The Citizens Police Review Board (CPRB) continues to be an effective asset to the City of Columbia, its citizens, and police department.

With two members recognized as Certified Practitioners of Oversight (CPO) by the National Association for Civilian Oversight of Law Enforcement (NACOLE) and one additional member, in the process of gaining certification, CPRB members are well versed in recognized best practices in oversight. The Board's decisions are based upon these practices and are within the scope of its enabling ordinance and bylaws.

The CPRB looks forward to continuing to provide The City of Columbia and all constituencies with an independent, fair, impartial body for the review of complaints of actual or perceived misconduct by members of Columbia Police Department to ensure that all persons, citizens and officers, are treated with equality, respect and dignity leading ultimately to a safer, more inclusive community.