



# City of Columbia, Missouri

## Meeting Minutes

### City Council

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Monday, October 15, 2018  
7:00 PM

Regular

Council Chamber  
Columbia City Hall  
701 E. Broadway

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#### I. INTRODUCTORY ITEMS

The City Council of the City of Columbia, Missouri met for a regular meeting at 7:00 p.m. on Monday, October 15, 2018, in the Council Chamber of the City of Columbia, Missouri. The Pledge of Allegiance was recited, and the roll was taken with the following results: Council Members THOMAS, PETERS, TREECE, RUFFIN, and TRAPP were present. Council Members PITZER and SKALA were absent. The City Manager, City Counselor, City Clerk, and various Department Heads and staff members were also present.

The minutes of the regular meeting of October 1, 2018 were approved unanimously by voice vote on a motion by Mr. Trapp and a second by Ms. Peters.

The agenda, including the consent agenda, was approved unanimously by voice vote on a motion by Mr. Trapp and a second by Ms. Peters.

#### II. SPECIAL ITEMS

SI12-18

##### Creating Lasting Family Connections Program - Nora Stewart Proposal.

Cheryl Howard explained she was the Director of the Nora Stewart Early Learning Center, which had been around for 80 years. It had started in a single-family home, and had then been located in a church until it was moved to the location it was in now over 33 years ago. She stated it had started out as a Negro nursery school and had previously been named the Nora Stewart Memorial School prior to being named the Nora Stewart Early Learning Center. She commented that they currently housed 30-40 children and were licensed for about 60 children. She explained their enrollment was slightly down, and the program they planned to present to the Council today would hopefully increase enrollment, which would in turn increase their funding.

Judy Hubbard commented that the City's Strategic Plan had really helped to improve the targeted neighborhoods, which in turn helped the City. She stated the Nora Stewart Early Learning Center was located in the First Ward, and many issues needed to be addressed in that area. There were single parent homes, fatherless children, poverty working poor, crime, drug trafficking, and high addiction rates. She felt a lot of it was related to drug and alcohol abuse, and suggested the Nora Stewart Early Learning Center offer the Creating Lasting Family Connections program, which was a drug and alcohol prevention program for parents and children. She explained she had taught it for three years through funding from the State of Missouri, and it was a best practice model per Substance Abuse and Mental Health Services Administration (SAMHSA). It involved group parent and youth classes targeted at drug and alcohol abuse, and she believed it would help get at the problems. She pointed out much of the domestic violence, sexual violence, home invasions, shootings, etc. in the community were directly related to drugs and alcohol, and many people were not receiving the help needed. She suggested they try to help those most at risk to make a paradigm shift in thoughts about regard to drug and alcohol abuse and in preventing that type of abuse. She explained the program would allow for a night with the parents and another night with the children. It included up

to date information. She commented that children tended to soak up everything around them, and if a mother was an addict and loved her child, the child would likely think the substance was not that bad. She pointed out the group sessions were confidential, and by sharing in those groups, barriers were broken down. The adults were given the help needed to address issues of drug and alcohol abuse they had never addressed. The children were taught to have a healthy attitude about the issue. She understood this was mandatory in Kentucky as part of the corrections system. She believed this would help the families of the Nora Stewart Early Learning Center and others in the community. She commented that she and her husband had four children who had all been involved in the drug scene when they were teenagers, and noted they were fortunate enough to have the support to help work through the issues to get back on the right path. She explained there were three parts to the Creating Lasting Family Connections program and described each part. She believed it was important to bring in resources for prevention or a shift in thinking as it would help the families at the Nora Stewart Early Learning Center, the First Ward, the Strategic Plan neighborhoods, and the City of Columbia.

### III. APPOINTMENTS TO BOARDS AND COMMISSIONS

#### BC10-18 Board and Commission Applicants.

Upon receiving the majority vote of the Council, the following individuals were appointed to the following Boards and Commissions.

##### CITIZENS POLICE REVIEW BOARD

DeBrunce, Val, 6302 Upper Bridle Bend Drive, Ward 6, Term to expire November 1, 2021  
 Fisher, Andrew, 400 Ridgeway Avenue, Ward 1, Term to expire November 1, 2021  
 Pringle, Travis, 216 McBaine Avenue, Ward 1, Term to expire November 1, 2021

##### COLUMBIA COMMUNITY DEVELOPMENT COMMISSION

Fletcher, Michael, 912 Hickory Hill Drive, Ward 4, Term to expire November 1, 2021  
 Knoth, Nicholas, 3510 Calumet Drive, Ward 6, Term to expire November 1, 2021

##### COMMISSION ON CULTURAL AFFAIRS

Bondeson, William, 913 Leland Ridge Road, Ward 4, Term to expire October 31, 2021  
 Melton, James, 5007 Bates Creek Court, Ward 6, Term to expire October 31, 2021  
 Nguyen, Phong, 704 Gunnison Court, Ward 5, Term to expire October 31, 2021  
 Schmitz, Carol, 2103 Winchester Drive, Ward 2, Term to expire October 31, 2021

##### PERSONNEL ADVISORY BOARD

Crumbliss, Angela, 2501 Woodberry Court, Ward 5, Term to expire September 30, 2021

##### SUBSTANCE ABUSE ADVISORY COMMISSION

Eisenbeis, Anne, 5901 Abbey Lane, Ward 3, Term to expire October 31, 2021  
 Lindner, Molly, 1705 Brookfield Manor, Ward 5, Term to expire October 31, 2021

Mayor Treece asked that the vacancies for the Tax Increment Financing Commission be readvertised.

### IV. SCHEDULED PUBLIC COMMENT

#### SPC58-18 Timothy Love - "We are NOT crying wolf. We are NOT weaponizing victimization."

Mr. Love explained he was a PhD graduate student in English Literature at the University of Missouri, and stated racism was a reality. It was a reality in this world, this country, and this state, and there was not a possibility that somehow racism avoided the State of Missouri or the City of Columbia. He noted it was a reality in 1923 when James T. Scott

had been lynched by residents of Columbia, and it was a reality now. He explained someone did not have to be a neo-Nazi or a Klan-member to be guilty of racism. Ordinary individuals were capable of implicit bias whether that implicit bias emerged voluntarily or involuntarily. It was possible that seemingly good, kind people could sometimes or habitually make the mistake of prejudging people based on the color of their skin. It happened outside of work, on the job, in their homes, at office buildings, in University of Missouri classrooms, in Missouri courtrooms, in Missouri jails and prisons, in the back of Missouri police vehicles, and prior to someone being pulled over by a police officer. Implicit bias was so common that it was often mistaken for good judgement or a necessary value that contributed to effective law enforcement. No matter how much they wished to justify implicit bias, believed certain races simply committed more crime or were more violent than others, or believed certain areas of town where certain ethnic groups resided were more dangerous, arresting certain ethnic groups throughout the State at a very high rate and imprisoning those ethnic groups disproportionately simply reflected a long culture of bias and patterns indicative of historical American racisms, not rational judgement. He wondered how they could get more people that were privileged and not normally victims of implicit bias, including officers and prosecutors, to admit to possible implicit bias. He also wondered how they could convince people that admitting to implicit bias was the first and absolutely necessary step if they ever wanted change. He commented that admitting to implicit bias was not the end of the world. On the contrary, admitting to racism could be a huge first step toward racial diversity and racial harmony throughout the State. Accusations of implicit bias and systemic racism were often undermined, downplayed, haphazardly disproved, or dismissed. People did not want to admit to racism, even at its smallest degree. He believed too many people would rather accuse marginalized individuals of crying wolf instead of realizing the possibility of their own prejudicial flaws. Instead of accusing black people of entitlement or feeling the world owed them something, he suggested they consider the possibility that most black people were not crying wolf or weaponizing victimization. They had the numbers, and knew black people in Boone County were four times more likely to be pulled over than white drivers. They knew that although black people made up only 10 percent of the population of the City of Columbia, 20 percent of all people pulled over by cops were black. They understood whites were underrepresented in terms of police arrests within the City, and blacks were overrepresented, but still refused to blame racism. In response to these numbers, many officers had indicated the numbers were misleading due to other factors, and a high ranking officer had been on record saying he did not think there had been a problem over the years. He pointed out many officers felt they should police the areas crime was most reported more often, and it just so happened those areas were mostly populated by African-Americans. He commented that just because an area was not policed did not mean crime was not happening. There was no scientific or empirical data to affirm that black people had the natural proclivity to commit crime. There was ample data, however, to suggest black people were scrutinized more, profiled more, interrogated more, arrested more, falsely accused more, and incarcerated for longer periods of times because of systemic racism. He noted he had lived in Columbia for a little over three years, and believed he had been targeted way too much because of the color of his skin. He stated he was not crying wolf or saying this only to have a voice. He commented that a few months ago he had been pulled over by a white Missouri highway patrolman on I-70, and because of the oddity of the patrol stop, he had asked the officer if he had been pulled over because he was black. He noted the officer had responded by saying there was no such thing as police bias. Days later, two white cops from the University of Missouri had questioned him for sitting in his own car in the parking lot of his apartment complex. As he was being interrogated, he had asked if he was doing anything wrong prior to finally asking if this was being done because he was black. One officer had responded by saying not to mention racism because it would only make him mad. Not long after these incidents, he had found himself in a Missouri courtroom

contesting another traffic ticket, whereby a white prosecutor had asked him if he had any idea why he had been pulled over so much. He noted his response had been that perhaps it was because he was black, and the white prosecutor told him not to mention race in the courtroom or to play the race card. He explained that while he had tried to respond, the white judge told him not to raise his voice in the courtroom even though he did not feel he had raised his voice. He commented that this summer he had witnessed a Columbia police officer drive his patrol car very speedily toward a group of black children and abruptly stopping at a nearby curb scaring many of them. The officer then began to interrogate this group of children of 9-12 years of age. He noted he had asked the officer why he was bothering these children because they seemed to be peacefully hanging out on the street, and the officer claimed someone had called in a complaint. When one of the children had raised the possibility of police bias or racial profiling, the officer got extremely angry. It made him wonder if the situation would have been different if that group of kids had been white. He told another story with regard to being summoned to jury duty in February whereby the defendant was a black male and he was the only black person in a jury pool of 100 predominately white jurors that had been summoned that day. He stated he had asked the judge why he had been the only black juror present when this man was supposed to have a jury of his peers and whether that was fair, and the judge indicated she was not allowed to have an opinion.

SPC59-18 Nathan Hurtado - Effects of planned cuts to public transit funding.

Mr. Hurtado did not speak as he was not in attendance.

SPC60-18 Donald Ash - Columbia's homeless situation.

Mr. Ash did not speak as he was not in attendance.

SPC61-18 Rebecca Shaw - Response to Council's comments on COP.

Ms. Shaw commented that she was representing CoMo for Progress with regard to community oriented policing, and asked those present from that group to stand. Approximately 14 people stood. She explained many had attended community forums and had a vested interest in seeing community oriented policing in Columbia. The Council had issued a directive to the City Manager to design a citywide community oriented policing program for the Columbia Police Department along with a transition plan. She thought the point had been made repeatedly at the prior meeting that what had been provided was not a plan. It was an outline to a ballot initiative. She stated she and others had previously come to the Council after attending the forums on community policing voicing concerns that forum attendees had been left with the impression that City leadership was more interested in securing funds than understanding the needs of the community. At the July 2nd Council Meeting, Lynn Maloney, with Race Matters, Friends had stated the deflection away from a community oriented policing policy and toward the cost of adding police officers was eroding trust. It came as no surprise to many of them that the report began with Mr. Matthes' hand out asking for money, and did little to describe the actions necessary to help the police force grow into an organization that would protect and serve all of the diverse community. She stated that tone had been taken repeatedly in the opening pages of the document, and referenced phrases in the document saying "the community must provide the resources," "the community only had to commit to it or decide they simply would not pay for it," and "should resources be available." During discussion by Council after public comment, many Council Members had pointed out there had been no mention of the way to build shared trust and values with the community. She noted some Council Members had also pointed to this being a foundational document and only one member had made strong statement indicating this was not what had been asked for and that he would not support a ballot measure. She commented that seeing such swift backlash against Mr. Thomas from the Columbia Police Officers Association (CPOA) for this statement only emphasized for her the "us"

versus “them” mentality Mr. Thomas was discussing. She explained his statement reflected the current and past culture of institutionalized racism in this country and how the community would have to work to change it. If Council could not openly discuss the racial climate in this country without pushback from officers, she wondered how they would move a resolution forward. She hoped that in the 60-day extension the Council had given Mr. Matthes to edit the draft with suggestions from the public, they would see something that had a very different tone and reflected what community policing meant to the people of Columbia. She pointed out that to date she had not seen the online submission form that had been requested at the previous meeting for public comment. If the Council’s resolution, which was a step celebrated by many, became nothing more than another money grab by the City Manager, the City would have another failed ballot measure and the Council’s inaction of denouncing this plea for money disguised as a plan would further erode trust between the public and the people’s whose job it was to represent them. She asked the Council to not let Mr. Matthes ruin what was a very good thing.

## V. PUBLIC HEARINGS

PH38-18 Voluntary annexation of property located on the east side of Bearfield Road, approximately 1,400 feet north of Gans Road (Case No. 18-109).

PH38-18 was read by the Clerk.

Mr. Teddy provided a staff report.

Mayor Treece opened the public hearing.

Tim Crockett, 1000 W. Nifong Boulevard, explained this proposal would come before the Council in a few weeks with the preliminary plat and zoning, and noted he would reserve his comments until that time, but would be happy to answer any question pertaining to the annexation at this time.

There being no further comment, Mayor Treece closed the public hearing.

## VI. OLD BUSINESS

None.

## VII. CONSENT AGENDA

The following bills were given second reading and the resolutions were read by the Clerk.

B239-18 Rezoning forty-seven (47) parcels in the West Ash (and West Central Columbia Neighborhood) within an area bounded by West Broadway on the south, Glenwood Avenue on the east, McBaine Avenue on the west and West Sexton Road on the north with forty (40) of such parcels rezoned from R-2 (Two-Family Dwelling District) to R-1 (One-Family Dwelling District), six (6) parcels rezoned from R-MF (Multiple-Family Dwelling District) to R-1 (One-Family Dwelling District), and one (1) parcel rezoned from R-MF (Multiple-Family Dwelling District) to R-2 (Two-Family Dwelling District) (Case No. 18-160).

B242-18 Approving the Final Plat of “Hilltop Estates” located east of the terminus of Jenne Lane and north of US Highway 63; authorizing a performance contract (Case No. 18-92).

- B243-18 Authorizing an agreement for professional engineering services with Weaver Consultants Group, LLC for the Columbia Sanitary Landfill lateral expansion permitting project.
- B244-18 Amending Chapter 22 of the City Code relating to solid waste rates for construction dumpsters.
- B245-18 Accepting conveyances for utility purposes.
- B246-18 Authorizing an agreement with Boone County, Missouri for the installation of an outdoor warning siren to be located in the southeast corner of Cosmo-Bethel Park.
- B247-18 Amending Chapter 28 of the City Code to repeal Article V. relating to transportation network services.
- B248-18 Authorizing a non-federal preliminary design reimbursable agreement with the Federal Aviation Administration for the relocation of navigational aid equipment at the Columbia Regional Airport; appropriating funds.
- R158-18 Setting a public hearing: proposed construction of a playground, fitness trail, second outdoor classroom and amphitheater at Clary-Shy Community Park.
- R159-18 Authorizing an agreement for professional engineering services with Burns & McDonnell Engineering Company, Inc. for the design and limited construction administration services of the Sinclair Road/Route K/Old Plank Road roundabout improvement project.
- R160-18 Authorizing an agreement with the U.S. Committee for Refugees and Immigrants for medical screening services.
- R161-18 Authorizing an agreement with the Missouri Basketball Coaches Association for sports development funding under the Tourism Development Program for the Norm Stewart Classic "48 Hours of High School Basketball" event.
- R162-18 Authorizing various Adopt A Spot agreements.

R163-18 Authorizing agreements with various arts and cultural organizations; authorizing agreements of up to \$500 per agreement for arts programming or services for cultural organizations.

R164-18 Authorizing Amendment #1 to the agreement for professional engineering services with Burns & McDonnell Engineering Company, Inc. to expand the scope of the agreement to include design and construction services for the relocation of wind measuring equipment located adjacent to Runway 2-20.

The bills were given third reading and the resolutions were read with the vote recorded as follows: **VOTING YES: THOMAS, PETERS, TREECE, RUFFIN, TRAPP. VOTING NO: NO ONE. ABSENT: PITZER, SKALA. Bills declared enacted and resolutions declared adopted, reading as follows:**

#### **VIII. NEW BUSINESS**

None.

#### **IX. INTRODUCTION AND FIRST READING**

The following bills were introduced by the Mayor unless otherwise indicated, and all were given first reading.

B240-18 Approving the "Discovery Park - Landmark Hospital" PD Plan located on the east side of Nocona Parkway and the west side of Ponderosa Street (Case No. 18-165).

B241-18 Approving the Final Plat of "Discovery Park Subdivision Plat 5" located on the east side of Nocona Parkway and the west side of Ponderosa Street; authorizing a performance contract (Case No. 18-164).

B249-18 Voluntary annexation of property located on the east side of Bearfield Road, approximately 1,400 feet north of Gans Road; establishing permanent R-1 zoning (Case No. 18-109).

B250-18 Rezoning property located on the northwest corner of the Baxley Court and Bradington Drive intersection (4705 Bradington Drive) from District PD (Planned Development District) to District R-1 (One-Family Dwelling District) (Case No. 18-128).

B251-18 Approving the Preliminary Plat for "Bristol Ridge" located on the east side of Bearfield Road, approximately 1,400 feet north of Gans Road; granting design adjustments relating to street connections to undeveloped land and subdivision block lengths; setting forth a condition for approval (Case No. 18-30).

- B252-18 Rezoning property located on the south side of Heriford Road and west of Burlington Street from District R-1 (One-Family Dwelling District) to District M-OF (Mixed-Use Office District) (Case No. 18-173).
- B253-18 Approving a major amendment to the MBS South Site Development O-P Development Plan located on the south side of Ash Street and approximately 400 feet east of Fairview Road by repealing Ordinance No. 022316; approving the "Boone County Family Resources" PD Plan; approving a statement of intent; granting design adjustments relating to parking lot landscaping and entry door placement (Case No. 18-175).
- B254-18 Approving the Final Plat of "The Brooks, Plat No. 2," located on the north side of Highway WW and approximately 900 feet west of Rolling Hills Road; authorizing a performance contract; authorizing Amendment No. 1 to the development agreement with The Brooks at Columbia, LLC (Case No. 18-78).
- B255-18 Approving the Final Plat of "Creeks Edge, Plat No. 4," located on the west side of Scott Boulevard and at the western terminus of Sawgrass Drive; authorizing a performance contract (Case No. 18-154).
- B256-18 Authorizing an agreement with Boone County, Missouri relating to ongoing maintenance responsibilities of roads along the geographic boundary of the Columbia city limits.
- B257-18 Amending Chapters 11, 22 and 24 of the City Code relating to the storage, disposal and cleanup of fats, oils and greases by food establishments.
- B258-18 Amending Chapter 14 of the City Code relating to parking limitations on a portion of Waugh Street to update the elementary school name.
- B259-18 Amending Chapter 22 of the City Code to eliminate the "Fast Passes" as a fixed route bus transportation fare option.
- B260-18 Authorizing construction of two (2) roundabouts on Nifong Boulevard at the intersections of Nifong Boulevard and Sinclair Road and Nifong Boulevard/Vawter School Road and Old Mill Creek Road/Country Woods Road; calling for bids through the Purchasing Division.



- B261-18 Authorizing the acquisition of easements for construction of two (2) roundabouts on Nifong Boulevard at the intersections of Nifong Boulevard and Sinclair Road and Nifong Boulevard/Vawter School Road and Old Mill Creek Road/Country Woods Road.
- B262-18 Authorizing a contract with the Missouri Department of Transportation - Highway Safety and Traffic Division for a DWI enforcement unit; appropriating funds.
- B263-18 Authorizing a contract with the Missouri Department of Transportation - Highway Safety and Traffic Division for DWI enforcement relating to sobriety checkpoints and saturation patrols; appropriating funds.
- B264-18 Authorizing a subrecipient monitoring agreement with Boone County, Missouri relating to acceptance of the FY 2017 Justice Assistance Grant (JAG) Program Award to purchase equipment for the Police Department; appropriating funds.
- B265-18 Authorizing an intergovernmental agreement with the County of Boone, Missouri relating to the Edward Byrne Memorial Justice Assistance Grant (JAG) Program and the allocation of FY 2018 funding.
- B266-18 Authorizing a member agency agreement with the Missouri Department of Public Safety - Missouri Interoperability Center for access to the Missouri Statewide Interoperable Network (MOSWIN) radio network for public safety agencies.
- B267-18 Authorizing acceptance of sixteen (16) MorphoTrack Rapid ID units from the Missouri Police Chiefs Charitable Foundation.
- B268-18 Authorizing construction of a playground, fitness trail, second outdoor classroom and amphitheater at the Clary-Shy Community Park; calling for bids for a portion of the project through the Purchasing Division; authorizing a financial assistance agreement with the Missouri Department of Natural Resources; appropriating funds.
- B269-18 Authorizing a program services contract with the Missouri Department of Health and Senior Services for WIC local agency nutrition services.

- B270-18 Authorizing a program services contract with the Missouri Department of Health and Senior Services relating to the Teen Outreach Program (TOP).
- B271-18 Accepting donated funds from the Community Foundation of Central Missouri to supplement the funding for the trust specialist position in the City Manager's Office; appropriating funds.
- B272-18 Amending Chapters 13, 14, 16, 17 and 28 of the City Code as it relates to pedal trolleys.
- B273-18 Authorizing construction of Phase 2 improvements to the digester complex at the Columbia Regional Wastewater Treatment Plant; authorizing the Purchasing Agent to request qualifications for a construction manager-at-risk for the improvement project.

## X. REPORTS

- REP88-18 Boone County Commission's request to remove curb, parking spaces and a tree at 101 N. 7th Street.

Mayor Treece noted Ms. Peters had asked for this to be reviewed as a result of a letter from the Boone County Commission, and understood staff did not have any objection to the removal of the curb cut, a tree, and couple of parking spaces even though it would be at a cost to the taxpayers.

Mr. Thomas thought he had seen in the letter from the Boone County Commission an offer to plant another tree to replace the one that would be removed, and suggested the City ask them to do that. Mr. Nichols stated he would relay that.

Mr. Trapp commented that he was torn on this. He stated the County was a partner and he appreciated them, but thought it was odd to store salt trucks downtown, especially when they were not used on City streets. He understood the County only salted outside of the City limits. He felt it was a strange use of the property downtown. Mr. Nichols explained he thought the County had planned to use it for their parking lots, sidewalks, and governmental properties, but noted he had not had a conversation with them. Mr. Trapp understood it would be for their downtown properties, and stated that made more sense. They were not talking about the big salt trucks for their roads. Mr. Nichols commented that he believed it was for the citizens that utilized the government center and the various other properties they owned. Mr. Trapp stated that seemed more appropriate. Mr. Nichols explained the City housed its equipment in the garage.

Ms. Peters asked if the Council needed to do anything formally. Mayor Treece asked Mr. Matthes if staff would communicate the Council's acquiescence to the County. Mr. Matthes stated he would if at least four of them agreed.

Mr. Trapp stated he was agreeable.

Mr. Thomas noted he was agreeable as long as they planted a tree.

**Ms. Peters made a motion directing staff to notify the Boone County Commission**

of their acquiescence to this request as long as they planted a replacement tree. The motion was seconded by Mr. Thomas and approved unanimously by voice vote.

REP89-18 Electric meter standard change.

Mr. Johnsen provided a staff report.

Mr. Trapp understood the City charged significantly more to have service reinstated on evenings and weekends. If this would become a flip-the-switch process versus sending a crew out to turn on a meter, he wondered if they would want to reexamine the fees charged for reconnection. Mr. Johnsen replied it might be an option for the future, but at this time nothing would change except for the meter. They would still have to dispatch a crew to the site and drive by the place to read the meter. The AMI meters would be programmed as AMR meters because that was the only infrastructure they had to use at this time. Someday, when they actually had a collection system or a system that tied everything together, they might look into that. It was not a part of the change they were proposing now. This was only a change in the metering standard. Everything else would remain the same.

Mr. Trapp understood Columbia had not been a big enough utility to be able to benefit from the technology the last time they had spoken about the smart grid, and asked if costs had decreased. Mr. Johnsen replied they had and noted the new AMI meters would cost less than the AMR meters they had been using. It was the driving force behind making this standard change. They would pay less for meters that had more functionality and allowed for a safer environment, and had the potential for improvements for customers in the future.

Mr. Trapp understood the City would need a reading network in order to read them at a near constant rate to adjust pricing based on demand times to really save energy. Mr. Johnsen stated that was correct. He pointed out the collection network and the system that would take all of the information and control it were two of the larger pieces, and they would have to learn how it would work. It would also be costly to do.

Mr. Trapp asked how long it would take to change over the AMR meters to AMI meters. Mr. Johnsen replied they were just changing the standards so it would occur naturally as the old ones wore out or they just needed new ones. They were only changing the standard. They were not doing a system change at this time. Mr. Trapp understood that if one had to disconnect or reconnect services, a crew would be sent out, and if a new meter was needed, they might install an AMI meter. He also understood it would be long process to switch all of the meters over to AMI. Mr. Johnsen stated that was correct.

Mr. Trapp stated he was excited to see this moving forward. Until they were able to get a handle on demand, they would not be able to significantly reduce usage. He noted they were treading water as they were currently absorbing growth through efficiency, but when they decided to really roll back on the carbon footprint, they would need to be able to control demand, and these would be needed at all houses or almost all houses.

Ms. Peters commented that the chart provided had indicated meter readers would not need to be on the property for AMR or AMI meters and asked if outage detection could be done remotely. Mr. Johnsen replied they would not have the capability with regard to outage detection at this time. It would take a collection network and a few other pieces to be able to allow for that. The AMI meters would have the capability to allow them to someday make it there if they had a collection and control network in place. As of now, they would function like AMR meters. Ms. Peters understood a remote on and off would not happen at this time either. Mr. Johnsen stated that was correct. He explained they would not have to go to the house to pull the meter in order to disconnect service if someone had an issue with their bill as they would be able to turn it off or on from the curb instead, which would provide an added level of safety. He noted they would still go to the house and talk to the customer, but they would not have to pull the meter.

Mayor Treece asked if these were considered smart meters. Mr. Johnsen replied yes. Mayor Treece asked if there was an opt-out provision for the consumer. Mr. Johnsen

replied yes. He noted a few years ago, they had included an opt-out provision in the ordinances. If notified, the City would install a non-standard meter. He pointed out there was a charge for it and there was a slightly higher monthly fee. Mayor Treece asked if the City informed the consumer about the right to opt out. Mr. Johnsen replied yes. Mayor Treece asked how that was done. Mr. Johnsen replied it was in the ordinances and information had been mailed out at the time they had made the change to AMR meters. He was not sure if there was an ongoing notification process, such as annually. Mayor Treece understood the City notified customers if their meter would be changed, and asked if it was clear in that communication that they could opt out. Mr. Johnsen replied it would be now.

Mayor Treece asked if these smart meters allowed the City to collect more data on utilization by individual consumers. Mr. Johnsen replied they could someday if the City had the collection network and back-office systems in place. At this time, it would not be handled any differently than it was now, which only involved monthly reads. Mayor Treece asked if they collected or retained data on utilization by customer by hour. Mr. Johnsen replied not at this time. It was only a monthly reading at this time. Mayor Treece understood the capacity existed. Mr. Johnsen replied it could with the new AMI meters, but it would not be set up in that manner. They would be set up like the AMR meters. Mayor Treece asked if it was the intent to set them up in that way in the future. Mr. Johnsen replied only if they got to a network provision, meaning they did all of the other work to get the collection and control network in place, and it would be a significant cost to get there.

Mayor Treece asked if there was a current ordinance that prevented the City from sharing or selling any data collected on utilization. Mr. Johnsen replied he did not think there was anything that prevented them from sharing that information. Ms. Thompson commented that to the extent it was a public record, it would be available to anyone upon request.

REP90-18      Intra-departmental transfer of funds request.

Mayor Treece understood this report had been provided for informational purposes.

## **XI. GENERAL COMMENTS BY PUBLIC, COUNCIL AND STAFF**

Mr. Ruffin stated he wanted to respond to the request involving the Nora Stewart Early Learning Center. He commented that the Nora Stewart Early Learning Center was a very valuable and historic institution in the African-American community and was located in the First Ward. He knew many of the children that attended the Learning Center represented second and third generations. He understood any organization would have seasons where they were doing extremely well and seasons when they faced significant challenges over an 88 year period. In the history of the Nora Stewart Early Learning Center, each time there had been a moment of transition, the community had rallied to support it to ensure the institution would be available for future generations. He viewed the proposal presented to Council as an opportunity to reinvigorate the energy of Nora Stewart and to allow the location of this facility to be a gathering place that would have an outreach to not only the families that were connected directly to the Learning Center, but also to those in the surrounding community and the entire City by providing an essential service that was critical in terms of the Strategic Plan. He stated he had dealt with many families that were struggling with the challenges of reentry, and anything that could be done to strengthen families, give children a sense of hope and expectation, and facilitate the process of successful reentry would be an incredible opportunity for the City and the Nora Stewart Early Learning Center. He commented that he planned to direct staff to prepare an ordinance authorizing an agreement between the City of Columbia and the Nora Stewart Early Learning Center to deliver the Creating Lasting Family Connections program, the Fatherhood - Family Reintegration program, and the Marriage Enhancement program, which would involve transferring \$33,355 from the council reserve to fund those

programs. He asked that the ordinance include specific safeguards to ensure the success and implementation of the programs.

Mr. Ruffin made a motion directing staff to prepare legislation authorizing an agreement between the City of Columbia and the Nora Stewart Early Learning Center for the programs mentioned, transferring \$33,355 from the council reserve fund for implementation, and ensuring the ordinance included the necessary safeguards. The motion was seconded by Mr. Trapp.

Ms. Peters asked if the \$33,355 would be for one year. Mr. Ruffin replied it would.

Ms. Peters asked if this would be in addition to what the Nora Stewart Early Learning Center was doing now. Mr. Ruffin replied it would expand what they were currently doing.

Ms. Peters asked how many people they anticipated this would help. Ms. Howard replied currently over 25 families were enrolled at the Nora Stewart Early Learning Center, and she hoped they would double that number with community participation. Mr. Ruffin pointed out this was a new initiative for the Nora Stewart Early Learning Center. They had not offered it before.

Ms. Peters asked what would happen after the first year. Mr. Trapp replied almost all of it was the start-up expense. He explained he had launched a Creating Lasting Family Connections program when he had been at the Phoenix Programs. He commented that there were very few evidence based prevention programs, and almost all of the costs involved start-up costs as they had to buy the materials. Once they had it and had gone through the trainings to get the necessary people certified, absent any significant staff turnover, they would be able to present the material indefinitely. The company provided a week-long training and there was some follow-up mentorship. As a result, the first year's cost was higher. He pointed out they might be able to receive ongoing funding from other sources, such as the Boone County Children's Services Fund. He thought they had funded the program for Phoenix Programs. He explained that the Phoenix Programs had struggled with recruitment because reaching out to kids and parents to participate in a weekly class when they did not already have a drug problem had been very challenging. He thought they would have to provide incentives, but noted they might have a head start if they already had an existing culture that could get parents involved. He stated he was supportive of using council reserve funds for this, and by coming back with an ordinance, it would allow for comments and for the Nora Stewart Early Learning Center to offer more evidence with regard to recruitment, etc.

Ms. Peters asked if this was an evidence based program. Mr. Trapp replied it was. He thought President Trump had done away with the evidence based program list from SAMHSA, but it had been a gold star program when there had been a rational approach to national social services programs. He commented that he was not sure if the website even still existed on the federal level. He stated it was a very effective program and was based in family skills so it involved protective factors and some direct education about drugs and alcohol. The theoretical basis was on strengthening family connections. He reiterated it was an excellent program.

Mayor Treece asked if the program had been reimbursed. Mr. Trapp replied they had received a grant. Mayor Treece asked if it had been from the Boone County Children's Services Fund. Mr. Trapp replied it could have been from it, but he could not recall.

Mayor Treece asked the representatives of the Nora Stewart Early Learning Center if they had applied to the Boone County Children's Services Fund for this program. Ms. Hubbard replied no. Mayor Treece thought this would be something they would fund.

Mayor Treece stated his concern was with regard to process as they had a lot of very worthy not-for-profit programs in the City, and he was not sure he wanted to choose one over the other for precious public funding without some type of process. When the STEM Alliance issue had come up, they had agreed to do an RFP for it. He wondered if they were the funder of last resort, whether other agencies could assist, etc. If the problem was low enrollment on the pre-school side, he was not sure introducing an alcohol and drug treatment program into that pre-school setting would be an effective enrollment

strategy. Mr. Trapp pointed out it was a prevention program, and not a treatment program. Ms. Howard felt it would help the types of families with which they interacted tremendously.

Mr. Thomas commented that he would support the motion to direct staff to bring an ordinance forward, but noted he shared the same concerns as Mayor Treece with regard to undermining a process they had. He stated it sounded like a good program without any question as to the need and the benefit of implementing the program at the Nora Stewart Early Learning Center and the central city area. He pointed out he also had the greatest admiration for Ms. Howard, Ms. Hubbard, and Mr. Cobbins, who were advocating for the program. Assuming this came back as an ordinance, he explained he would have to weigh the impact on the process of the Human Services Department and Human Services Commission working with the United Way and the Boone County Children's Services Tax that had been developed to try to be data driven and to look at the community as a whole in order to use the limited social services dollars for the greatest impact. He stated he was concerned about undermining that process, which they had done previously, and pointed out he had been concerned about those situations as well.

**The motion made by Mr. Ruffin and seconded by Mr. Trapp directing staff to prepare legislation authorizing an agreement between the City of Columbia and the Nora Stewart Early Learning Center for the programs mentioned, transferring \$33,355 from the council reserve fund for implementation, and ensuring the ordinance included the necessary safeguards was approved unanimously by voice vote.**

Mr. Trapp commented that they had received a presentation with regard to a pilot on accessory dwelling units (ADUs) and asked about its status. Mr. Clubine replied he thought it would be before them at the second meeting in November. Mr. Trapp asked if it would come back as a report or an ordinance. Mr. Clubine replied he thought it would be an ordinance. Ms. Thompson pointed out ordinance changes would have to go through the Planning and Zoning Commission so they would see it on that agenda before it came to the Council. Mayor Treece asked if it would still be before the Council by the second meeting in November based on that information. Ms. Amin replied it would not be on as an Introduction and First Reading item for the second meeting in November if it still had to go through the Planning and Zoning Commission (PZC). Mr. Thomas thought it would likely be a report.

Mayor Treece pointed out the Council had directed staff to begin drafting a program for review at the July 16 meeting and asked if that would typically come back as a report or an ordinance. Mr. Thomas replied he thought it would be brought back as a report if staff wanted more input from Council on exactly how it would look.

Mayor Treece recalled people being in a pinch with the driveway issue and some utility connections.

Mr. Teddy explained he had planned for an ordinance that would implement a pilot program and the waiver of fees. He understood the suspension of fees would not require involvement by the PZC. The parking and driveway standards, however, would involve the PZC so there would be a report referring those items to the PZC. Ms. Thompson agreed the fee issue could come directly to Council.

Ms. Peters asked how quickly it could get through the PZC and come to Council. She thought people had loans for the ADUs. Mr. Ruffin stated that was correct. Mr. Teddy replied he thought a change in standard would affect the next plan, but noted an exception could potentially be made for an existing construction situation, such as a variance. Ms. Peters thought they were only talking about two dwellings at this time. She wondered how they could more aggressively address the issue. Mr. Teddy explained it was a deliberate process. He pointed out parking had been a concern when the standards for ADUs had first been developed. The process was designed to happen

in three steps, referral to the PZC, a hearing at the PZC, and a recommendation to Council. Ms. Peters stated this had been referred in July, and asked if that meant it took three months to get it to the PZC and another month to the Council. Mr. Teddy replied it would have to be advertised as an amendment to specified text of the zoning ordinance. Ms. Peters asked if it would need to be advertised a week in advance. Mr. Teddy replied it required a 15-day notice. Ms. Peters asked when the next opportunity would be for this to move forward. Mr. Teddy replied if the Council was referring it to the PZC now, he thought the hearing would likely be held in December. Ms. Peters asked if it could get on the November PZC meeting agenda. Mr. Teddy replied he did not think they could with the notification deadline, but would look into it. He noted they would also have to prepare the amendments.

Ms. Peters stated she was frustrated because this had come up in July and it appeared as though nothing had happened or would happen in a timely manner.

Mayor Treece asked what would be a good way to explain the situation to their constituents. Mr. Teddy replied he would recommend seeking specific relief for the situation. Mayor Treece stated he thought that had been done in July. Ms. Peters asked how specific relief for these two ADUs could be addressed. Mr. Teddy replied they would look at the site, the characteristic of the neighborhood, the size of the ADU, etc. Ms. Peters asked if it would go to the PZC. Mr. Teddy replied the Board of Adjustment (BOA) heard variance cases. Ms. Peters understood that had a cost of \$300 or so. Mayor Treece asked if they would have to be represented by an attorney. Ms. Amin replied that when the Clerk's Office worked with the BOA, the property owner could represent himself or herself. An attorney was required for a corporation or limited liability company.

Mr. Teddy explained a text amendment, such as a change in the parking ratio, would apply to all ADUs. He thought the PZC would want to analyze it carefully.

Ms. Peters understood Mr. Teddy was suggesting these two people go through the BOA process. Mr. Teddy stated that was correct unless they were in a position to await a change in the text. Mr. Ruffin thought one was basically completed except for the driveway. Mr. Teddy believed there had been a widening of the driveway to accommodate emergency access concerns in that situation, and that was why it could be perceived as a hardship.

Mr. Trapp commented that it made sense to move forward the fee portion if that did not have to go through the PZC. He noted there had been a narrowing of the scope of ADUs previously, and thought they might hear from those concerned about parking when the ordinance was brought forward. He understood there was a consensus to move forward as fast as possible, which meant a deliberate process for one part of it.

Mr. Thomas stated he had been happy to support the voluntary downzoning of about 46 properties in the West Ash area. He thought it was a good way to preserve neighborhood character, historic homes, and affordable housing within the heart of neighborhoods. He also wanted to emphasize the need for more density at the nodes, along the edges of the neighborhoods, and along the main arterial roads and their intersections. He understood the West Ash Neighborhood Plan had showed some different options around the corners, and asked residents and the Council to consider the benefits of encouraging denser, taller, and mixed-use developments. He also suggested removing parking requirements, and allowing developers to accommodate it only if they felt it was needed. He hoped to create more pedestrian and transit oriented nodes, and pointed out it would also provide greater amenities within walking distance for residents in the hearts of neighborhoods.

Mr. Thomas understood there was quite a substantial sum in the residential parking permit program fund and asked staff to work with the neighborhoods along Garth Avenue, East Parkway Drive, West Parkway Drive, Stewart Road, and Westmount Avenue to create a residential parking permit program for those areas to better manage parking there.

Mr. Matthes stated staff would provide a report that outlined everything that had happened. Mr. Thomas asked if that would involve a structure for the program. Mr. Matthes replied they had gone through an RFP process and had subsequently hired a firm to design a program after a lot of public input. Mr. Thomas asked for a time frame for the next step. Mr. Matthes replied a report would be provided soon, and the firm had already been engaged. Mr. Thomas understood an RFP had been issued and a firm had already been hired. Mr. Matthes stated that was correct, and noted the report would indicate the next steps. Mr. Thomas asked when they would see the report. Mr. Matthes replied he would get back to Mr. Thomas on that.

Ms. Peters understood they already had a residential parking program for the North Village area. Mr. Thomas stated that was correct. Ms. Peters asked if the expectation was that this parking permit system would be different. Mr. Thomas replied he thought the program would be systematized for multiple neighborhoods moving forward. Ms. Peters understood the goal was to apply it to more than one neighborhood.

Mr. Matthes stated a report would be provided at the next council meeting. He pointed out neighborhoods tended to not agree. He explained there had been a significant use of parking meters in North Village, but other neighborhoods were not comfortable with that option. The Council had solved the problem of how to pay for the program, but they had 80 or so neighborhoods and could not manage 80 or so parking programs. They hoped to have one citywide program that would work for everyone.

Ms. Peters stated she would like more information regarding the transportation budget, the bus system, the Olsson report, and their goals for the bus system, and suggested it be done at a couple of pre-council meetings. Mr. Thomas stated he supported that idea. Mayor Treece noted he wanted to learn more about it. He pointed out there were a lot of stakeholders for them to consider. He also noted that they had consensus on the fact they agreed they did not like the cuts, and they had six months to try to address the situation.

Mr. Matthes suggested a one hour session where staff presented everything they had done in the past with regard to transit. They could then collect questions and respond to those questions and prepare different scenarios at another session. Ms. Peters asked if that could be done within the same month. Mr. Thomas replied they might have to give staff some time to prepare a response, and suggested the meetings occur a month apart. Ms. Peters stated she would like at least one of them to be a two hour session.

Mr. Matthes pointed out there were a couple things they had to do in December so it might be after that. Ms. Peters asked about November. Mr. Thomas suggested having the first one in November and the second one in December or January. Ms. Peters stated she felt it needed to be sooner than later since they would change the bus system in June. Mr. Matthes thought they should be able to do the first session in November.

Ms. Peters asked about the status of the report with regard to the electric utility line workers in terms of what the City paid versus what other organizations paid. Mr. Matthes replied they did not have that information so it needed to be collected and analyzed. Ms. Peters asked how long it would take to get that together. Mr. Matthes replied the City had a company to help them with these analyses. They were determining if this would require an amendment to the existing contract or not, or if a new RFP would be required. Ms. Peters understood this had not yet started. Mr. Matthes explained the Human Resources Department was looking into it.

Ms. Peters stated she had been approached by the East Campus Traditional Neighborhood Association with regard to banners in the East Campus area on street light poles similar to Stephens College and others with banners. She thought she had provided enough information to Ms. Thompson to generate an ordinance. Ms. Thompson commented that she had preliminarily reviewed it and noted it was an issue that might



have to go through the PZC. Ms. Peters stated this was not a rush at this time so there was time for it to go through the PZC.

**XII. ADJOURNMENT**

Mayor Treece adjourned the meeting without objection at 8:33 p.m.