



# City of Columbia, Missouri

## Meeting Minutes

### City Council

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Monday, November 16, 2020  
7:00 PM

Regular

Council Chamber  
Columbia City Hall  
701 E. Broadway

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#### I. INTRODUCTORY ITEMS

The City Council of the City of Columbia, Missouri met for a regular meeting at 7:00 p.m. on Monday, November 16, 2020, in the Council Chamber of the City of Columbia, Missouri. The Pledge of Allegiance was recited, and the roll was taken with the following results: Council Members PETERS, TREECE, FOWLER, TRAPP, SKALA, THOMAS, and PITZER were present. The City Manager, City Counselor, City Clerk, and various Department Heads and staff members were also present.

The minutes of the regular meeting of October 19, 2020 were approved unanimously by voice vote on a motion by Mr. Trapp and a second by Mr. Skala.

Mayor Treece noted the regular meeting minutes of November 2, 2020 were not yet complete.

Upon her request, Mayor Treece made a motion to allow Ms. Fowler to abstain from voting on PH43-20. Ms. Fowler noted on the Disclosure of Interest form that she lived across the street from the structure the property owner might want to sell and the City might want to purchase, and that she was an adjoining property owner. The motion was seconded by Mr. Skala and approved unanimously by voice vote.

The agenda, including the consent agenda, was approved unanimously by voice vote on a motion by Mayor Treece and a second by Mr. Skala.

#### II. SPECIAL ITEMS

SI19-20

COVID-19 Update.

Ms. Browning provided a staff report.

Mr. Pitzer understood the plan was to focus on some of the newer cases first in terms of disease investigation, and asked if there was any way to prioritize or focus in on cases that might have the most number of contacts or the potential for more widespread contagion. Ms. Browning replied the labs did not provide a lot of information, but they did try to discern what they could, such as whether the person was a school age kid. She noted they had a good relationship with some employers who would call them if there was likely a high degree of transmission, and they would then try to prioritize that case. She reiterated it was hard to tell from the lab test.

Mr. Pitzer asked Ms. Browning if she was finding any patterns in terms of the number of cases that ended up having more transmission versus the number of cases with relatively little transmission after the fact. Ms. Browning replied they were seeing more workplace transmission cases now. It could be a situation of getting together and not wearing a mask or the work environment might not be conducive to distancing or stopping the spread.

Mr. Pitzer stated the University of Missouri had announced it would not return in person after Thanksgiving, and asked how that would factor into the situation. Ms. Browning replied she thought it would help. She noted there would be some students that returned, such as those with leases or jobs in Columbia, but it was likely a fairly sizable population

that would go home for a couple of months. She pointed out the University of Missouri had a team of case investigators and contact tracers, and when they were able, they assisted the City/County Health Department with its investigations and tracing. She was hopeful they would be able to help them get caught up since there would be fewer students in town.

Mr. Pitzer commented that he had read about some universities that were requiring tests prior to leaving town and asked Ms. Browning if she was aware of anything of that nature happening with the University of Missouri. Ms. Browning replied no.

Mr. Pitzer asked if the age breakdown for people that had been hospitalized was staying relatively constant. Ms. Browning replied it varied in age. They had some now that were younger than normal, but they still had quite a few in their 70s and 80s. She noted it was consistent.

Ms. Peters stated she had received a lot of comments and questions as to whether the bars and restaurants should be closed because some felt that was where most of the transmission was happening. She asked Ms. Browning if she had seen an increased risk involving bars and restaurants and if she had considered any sort of closure. Ms. Browning replied they were at a point now where transmission was happening where people gathered whether that was within one's home, in a restaurant, the workplace, etc. She could not single them out. She commented that if they were to close them down like some people wanted, they would be putting people out of work that might not be able to pay their rent. If they were doing it well in terms of social distancing, etc., it could be a controlled environment. She noted she would not go to a bar. She explained the other difficulty was that no one around them was doing anything and then was coming to Columbia to work or shop. She stated she was interested to see how the new restrictions impacted St. Louis and Kansas City and whether people were actually complying. She commented that when they did the first stay at home order, only essential workers could work, but the federal government had since changed the document so much that almost anyone would be an essential worker.

Mr. Trapp stated he appreciated the work of Ms. Browning and her department. He noted he had been ahead of the current wave and had been contacted when he had been exposed to a positive case on day three and the contact tracer had been very helpful with the complicated case. He commented that he appreciated the fact Ms. Browning was trying to strike a balance as they did not have a robust social safety net like some other states and countries that had taken actions with regard to regulating the business community to try to slow community transmission. He understood overwhelming the hospitals was a very real and impending possibility, and wanted Ms. Browning to know she had his political support if she needed to make further restrictions. He commented that he had been pushed from both sides of this issue and had been proud to say it had not been a political process because in Columbia they had left the decisions to the public health professionals that reviewed all of the data, attended all of the meetings, and had the background and resumes to deal with these kinds of situations. He appreciated Ms. Browning's fact and science based decision-making. He noted Ms. Browning also oversaw social services and understood the human costs when interfering with the business community. He reiterated he would provide the political support she needed to make the tough decisions that would protect the community as the Council was fundamentally responsible to the voters.

Mr. Thomas thanked Ms. Browning for the lengthy crisis management work she had been undertaking. He asked how they could accomplish allowing children to attend school safely if that was the number one priority of the community. Ms. Browning replied social distancing and the wearing of masks were needed. She understood that might pose the biggest challenge for the Columbia Public Schools (CPS) since they could not social distance within the classroom setting. Mr. Thomas asked if the schools had shut down due to transmission within the schools or if it was because teachers were picking it up in the community and then unable to work. Ms. Browning replied it was due to both of

those reasons along with a third. She explained they had a number of cases so they had to quarantine classrooms. In addition, they had teachers that had tested positive or had been placed in quarantine. As a result, they had a dire need for substitute teachers. They could not find substitute teachers, which was a problem for all of area school districts.

### III. APPOINTMENTS TO BOARDS AND COMMISSIONS

#### BC10-20 Board and Commission Applicants.

Upon receiving the majority vote of the Council, the following individuals were appointed to the following Boards and Commissions.

##### AIRPORT ADVISORY BOARD

Richards, Thomas, 1920 Devonshire Drive, Ward 5, Term to expire December 1, 2023

##### CLIMATE AND ENVIRONMENT COMMISSION

Barnett, Joseph, 1208 Parkridge Drive, Ward 4, Term to expire November 30, 2023

Parker, Richard, 215 W. Sexton Road, Ward 1, Term to expire November 30, 2023

Sample, Jacquelyn, 5000 Maple Leaf Drive, Ward 3, Term to expire November 30, 2023

Spisso, Abra, 1301 S. Old 63, Apt. 104, Ward 6, Term to expire November 30, 2023

Tippett Mosby, Leanne, 2605 E. Nichols Road, Boone County, Term to expire November 30, 2023

Mayor Treece stated he would not be making an appointment to the Columbia Housing Authority Board tonight, and that the vacancy did not have to be readvertised since it was a narrowly defined slot. He noted he wanted to keep it open for anyone to apply.

##### COLUMBIA VISION COMMISSION

Bickell, Eleni, 725 Pear Tree Circle, Ward 5, Term to expire December 15, 2023

Sample, Jacquelyn, 5000 Maple Leaf Drive, Ward 3, Term to expire December 15, 2023

Mayor Treece indicated the Community Land Trust Organization Board vacancy had been vacant for a while and asked the Council if they wanted it to be readvertised or if they would try to find a home occupant to serve in that capacity. Ms. Fowler replied it did not seem as though readvertising was eliciting anything so she would suggest asking the current members and staff to talk to occupants of existing land trust homes. Mayor Treece stated he thought that was a great idea.

Mayor Treece asked Mr. Thomas if he wanted to fill the vacancies for the Growth Impact Study Working Group tonight as they had eight applicants for the seven vacancies. He understood the contractor had not yet been selected, and the group might not meet until January due to the holidays. Mr. Thomas replied he thought it might be a good idea to leave it open for another two weeks and encourage more people to apply.

Mayor Treece noted he had asked someone to apply that had indicated difficulty in applying.

Mr. Pitzer commented that he had asked why there was a rush to make appointments at a prior meeting and had been told they needed to get the group started as quickly as possible. He noted his suggestion had been to wait until the contract had been approved. He explained he was now ready to proceed with making the appointments.

Mr. Skala understood Mr. Pitzer could select the same people when they were ready to vote even if there were a few more applicants. Mr. Pitzer commented that he was not sure if anyone would agree with the ones he was suggesting should be appointed. Mr. Skala stated he was agnostic about it. He was ready to make appointments, but thought there was also some merit in keeping it open. He noted he did not think it would hurt to keep it open to solicit more candidates.

Mayor Treece stated he was not opposed to leaving it open to achieve a more diverse pool as he wanted to have more intersectionality.

Mr. Trapp commented that he felt they would have a reasonable balance with these eight in terms of people that might be more supportive of growth versus people that might question the value of growth, which he thought was important. If they held this open, he did not want to recruit more people that questioned growth to the point the people selected were like-minded as they would then lose that critical balance.

Mayor Treece stated he was happy either way.

Mr. Pitzer noted he liked the fact that the people that applied first were showing some urgency and interest in being a part of the group. He commented that he was not hearing much other support for making the appointments tonight.

Mr. Skala stated he did not feel there would be any harm done in leaving it open.

Ms. Fowler commented that she worked for a builder and had noticed they had not had any builders in the applicant pool, but they had one that had intended to apply. She thought that would provide a balance they would benefit from as they were the ones that dealt with the day to day expenses and challenges of building within the City of Columbia. She suggested they hold it open to see if they could get a little more diversity among the people that represented the development community.

Mayor Treece stated he thought there was consensus to hold it open. Ms. Amin understood she would readvertise the vacancies for the Growth Impact Study Working Group. Mayor Treece stated that was correct.

#### MAYOR'S COUNCIL ON PHYSICAL FITNESS AND HEALTH

Gooch, Teresa, 3908 Snow Leopard Drive, Ward 2, Term to expire November 30, 2023

Nevills, Sean, 3908 Gorham Oak Drive, Ward 5, Term to expire November 30, 2023

#### ST. CHARLES TRANSPORTATION DEVELOPMENT DISTRICT BOARD

Hall, Caleb, 2004 Woodlea Drive, Ward 6

#### TAX INCREMENT FINANCING COMMISSION

Hall, Caleb, 2004 Woodlea Drive, Ward 6, Term to expire September 1, 2023

Jones, Mark, 910 W. Broadway, Ward 4, Term to expire September 1, 2024

Mayor Treece stated he would delay making further appointments to the Tax Increment Financing Commission and that the remaining two vacancies did not have to be readvertised at this time, but noted he wanted to keep it open for anyone to apply.

## **IV. SCHEDULED PUBLIC COMMENT**

SPC67-20 Jacquelyn Watts - Trust, chokeholds, injustices for all, freedoms not free.

Jacquelyn Watts commented that she did not feel the black community trusted the Columbia Police Department (CPD) due to things that had occurred in the past or things they had witnessed. She noted Roy Lovelady had spoken at a previous meeting with regard to the police being contacted due to his mother having a mental breakdown, and instead of helping, the police had placed her in a chokehold. She stated an incident had occurred over the summer whereby it appeared someone was having a mental breakdown and protestors had to talk the person down while the CPD had come to the scene with their guns drawn. She thought it would go a long way to have someone trained to deal with mental health issues and de-escalation tactics available for those types of incidents instead of turning a problematic situation into more of a problematic situation. She commented that there was also a lack of trust due to the lack of transparency within the CPD. She believed public records should be released when certain complaints were filed to ensure the policies established were followed. She explained she had issues with officers being placed in schools as the officer in one of the schools she had attended had been notorious for placing kids in chokeholds and assaulting kids. She understood there

had been incidents whereby the police approached people with guns drawn because they had fit a description when in actuality they had not been the people that were being sought. She stated the current chokehold policy indicated a police officer could choke, strangle, or utilize similar holds if the officer believed there was an imminent threat or danger to himself or herself or to a third party, and she felt that was very vague. It left a lot of room for judgement calls. They had seen incidents across the country whereby mostly black people were left begging and crying for their lives while being choked with others just watching. Apparently, this was acceptable if the officer felt he or she was fearful for their life. She did not think that was okay. She commented that if the Council did not push for a ban on chokeholds, they should modify the policy language as this was important to the black community.

## V. PUBLIC HEARINGS

PH40-20 Proposed installation of traffic calming devices on William Street between Paris Road and Walnut Street, and Hinkson Avenue between Paris Road and Old 63 North.

PH40-20 was read by the Clerk.

Mr. Nichols provided a staff report.

Mr. Thomas understood the speed limit on Hinkson Avenue and on William Street was 25 miles per hour. Mr. Nichols stated that was correct.

Mr. Nichols continued with the staff report.

Ms. Peters asked for clarification regarding a chicane. Mr. Nichols replied it was similar to a bump-out. He explained it was a horizontal traffic calming treatment instead of a vertical traffic calming treatment. Ms. Peters asked if they bumped out from the sidewalk or if they were in the middle of the street. Mr. Nichols replied they bumped out from the curb and narrowed the street to help visually slow people down. Ms. Peters asked where else the City had something similar. Mr. Nichols replied there were a few by Fairview Elementary School. He noted there were not a lot of them around town. Ms. Peters explained she was trying to determine what they might look like. Mr. Nichols replied it was a feature they put into the street to narrow the street. Ms. Peters understood this was what they wanted to do on William Street. Mr. Nichols stated that was correct. Ms. Peters commented that the picture she had seen made it appear as though something would be in the middle of the street. Mr. Nichols noted there was an aggressive treatment at Amelia Street.

Mr. Nichols continued with the staff report.

Mr. Skala understood he had spoken with some in the Benton Stephens neighborhood and almost everyone was in favor of traffic calming, but there was concern with the use of chicanes as it was kind of a new concept. There was also concern with whether there would be any kind of landscaping within the chicane, whether it would impede the view of traffic, who would maintain it, etc. He asked for clarification. Mr. Ray replied there had been discussion as to whether landscaping should be pursued with the chicanes, and they had decided as a staff that it was probably not worth pursuing as the islands were relatively small and to do any landscaping with any substance would be limited. In addition, there could be sight obstructions for some of the driveways if there was landscaping. As a result, they were solely planning hardscape for the islands. Mr. Skala asked if there had been any comment after the decision was made that staff would proceed with a hardscape. Mr. Ray replied staff had made phone calls in preparation of this public hearing and it had been discussed with several people that had received letters regarding this project.

Mr. Thomas understood the different types of traffic calming consisted of vertical deflection devices, such as speed humps and speed tables, and horizontal deflection devices, such as pedestrian bulb-outs at crosswalks or the chicanes they were planning here. He asked if the chicanes involved in this project would involve a bump-out on one

side and then on the other side so everyone had to do an "s" maneuver. Mr. Ray replied there were variations of the chicane concept around the country, but it was generally to force vehicles to do the "s" maneuver.

Mr. Thomas asked if there was a general rule as to whether a horizontal or vertical device was more expensive to install. Mr. Ray replied horizontal devices were generally more expensive.

Mr. Thomas commented that from a driver's point of view, the horizontal devices were more acceptable and generally preferred. Mr. Ray stated he thought it was a case by case situation, but he agreed. Mr. Thomas understood the horizontal deflectors were significantly more expensive than the vertical ones. Mr. Ray agreed, but noted it was in the same range.

Mr. Thomas commented that he wanted to see landscaping in the horizontal deflectors because it created a vertical shape for the approaching driver making it more apparent as to what was happening, which would slow the driver down. He thought the same applied in traffic circles like the one at Fairview Road and Rollins Road as he understood drivers would come upon it without realizing it was there. If there was a vertical element, it would instinctively get drivers to slow down. He stated his recommendation would be to include landscaping through something similar to the adopt-a-spot program if there were nearby residents that were willing to maintain them. Mr. Ray commented that it was a conversation they could have with the neighborhood as they proceeded and if they introduced the horizontal aspect.

Mr. Thomas stated he liked this program and the data-driven way they identified the projects and the community engagement in terms of putting the designs in front of the residents in an effort to work out what might be the best approach.

Mr. Pitzer asked if there was any difference in effectiveness between the speed humps and the chicanes. Mr. Ray replied they did not have a lot of experience with chicanes in terms of effectiveness, but this project would allow them the opportunity to learn more. On a nationwide scale, it was comparable.

Mr. Pitzer stated he did not have an opinion on the landscaping, but appreciated staff considering this. He commented that he personally did not like the idea of the City being full of speed bumps so he appreciated staff trying something else. He was not sure if this would be better or not, but liked that they were thinking about some different measures.

Ms. Peters stated she agreed with Mr. Thomas with regard to the need for vertical landscaping. Those that she had spoken to would appreciate something with some vertical element. It did not have to be too high as she did not want it to obstruct the ability of people to get in and out of their driveways. She thought they needed the vertical height so people knew it was there. She understood Mr. Ray had indicated they would look into it in the future, but there was not a way to do that for this project, and asked if that was correct. Mr. Ray replied he was concerned about the vertical height blocking sight distances for people backing out of their driveways due to their locations, which would be close to the driveways. Ms. Peters understood staff was not concerned about people running over the chicanes since there was not any vertical height to them. Mr. Ray replied there would be delineation on those as they would be painted and involve delineators to make them stand out. Ms. Peters understood the plan was to place reflective vertical posts there. Mr. Ray stated that was correct.

Mr. Glascock asked Mr. Ray if they were mountable so that the wheels of a vehicle would not be knocked out of alignment if they were hit. Mr. Ray replied he thought they were relatively mountable. If someone hit it at a very high speed, there would be damage to the vehicle.

Mayor Treece opened the public hearing.

Rick Shanker, 1829 Cliff Drive, commented that the best example of a chicane in Columbia was at the crosswalk near the hotel in downtown Columbia if one was coming from Stephens College on Broadway. He noted they jetted out and the signals were mounted on them. In addition, there was a cut in between them and the street for

bicyclists to get through. He stated he had spoken to several on the Council with regard to planters and had introduced it to the neighborhood association. He pointed out he did not live there, but had a property there. He noted Peter Norgard and Rita Fleischmann had been kind enough to include him in their newsletter so he had attended the meetings and there had been mixed feelings on the planters.

Mayor Treece asked Mr. Shanker if he supported the overall intent of this project. Mr. Shanker replied yes.

Meghan McCollum, 207 William Street, stated she and a majority of her family lived in the neighborhood. While she agreed traffic calming was needed due to speeding on the street, she was concerned not only with the chicanes, but also the placement of the small medians as one was located right outside of her driveway where there was also a steep slope. She commented that she would be most concerned during times of inclement weather with the time it took the City to clear roads as she wanted to be able to back out of her driveway safely. She noted she was a nurse and had to be at work regardless of whether her street had been cleared, and in the past, when there had been inclement weather, it had been an issue to get in and out of her driveway. If a median was placed in front of the driveway, it would be an issue as it would delay her getting to work, especially during the pandemic when they did not have staff to spare. She wondered if four-way stops had been considered at the intersection of Richardson Street and William Street and at the intersection of William Street and Walnut Street.

Liz Jones commented that she was also a resident of North William Street. As her sister indicated, they were concerned about the medians and the chicanes. Her concern with the median was the ability of her sister to get to and from work. She would have to go all of the way around the block to get into her driveway after a long night of work in caring for patients. Her concern with regard to the chicanes was that they were mountable, and one would be placed at the corner of her property. If someone was traveling south on William Street at a high speed and mounted the chicane, the vehicle would bust right into their master bedroom potentially harming her and her husband. She stated they were in support of traffic calming measure on the street, but the measures being so close to them were concerning.

Zach Jones noted he lived with Liz Jones at the corner next to Meghan McCollum and his brother-in-law, Drew Goser, and they all shared the same concerns. They did not feel the proposed measures made sense for their area, and believed it was a misallocation of resources. They would prefer vertical options as opposed to horizontal options that made people erratically steer their cars. He felt people would still travel at high speeds causing them to swerve more. He did not believe the median made sense in this area. He thought the most sensible thing would be to move it. He understood it could be moved closer to his property, but pointed out he did not feel it was fair that this was the only driveway that would be completely blocked by the project. He commented that a parking space would be lost on the corner of William Street and Windsor Street as well. He noted they were not a fan of the parking decisions in the area either. He stated they would be more interested in stop signs and understood that would be cheaper and more effective than what was proposed. In addition, the medians and chicanes would likely be hit and he was concerned as to whether they would be maintained. He thought they would likely be unsightly. He was also concerned about the reflective guards that would be used as they were hit constantly. It was a very sloppy piece of plastic on the roadway. He reiterated he thought there were more effective solutions for the area.

Mayor Treece asked Mr. Jones if he was referring to the top rendering and if he was concerned that the bump-out would drive cars at an angle into one of the houses. Mr. Jones replied he was at the corner of Richardson Street and William Street, which was at the bottom of the rendering. The chicane at the very far left was at the corner in front of his house. He was not sure it would cause a car to hit his master bedroom, but it would direct a car either way into houses. The median displayed was right by the driveway. He pointed out there were no other driveways blocked that severely. Further down at the

corner of Windsor Street and William Street, the chicane would completely take away a parking spot, which was important to some.

Peter Norgard, 1602 Hinkson Avenue, explained he was present on behalf of the Benton Stephens Neighborhood Association and noted he and others were relieved that traffic calming might be making its way into a few select streets within the neighborhood. Tonight was a culmination of a grassroots effort that had been happening since August of 2018 out of frustration from the abuse of the neighborhood by high speed cut-through traffic. The neighborhood had a park, an elementary school, several childcare centers, a homeless shelter, a portion of the bike boulevard, and a residential facility for individuals with mobility impairments along with the numerous students, families, and young professionals that had chosen to live in the neighborhood due to its walkability to venues for work and play. They were all put at risk on a daily basis by the negligent high speed drivers. The traffic statistics that had been presented by the City had been conducted almost exactly two years ago. Since then, the problem had not improved as they saw daily instances of excessive speeding. He also saw daily instances of people not observing stop signs. He commented that the Benton Stephens neighborhood was supposed to be a pedestrian friendly place and it was what they wanted it to be. He commented that he felt it had been a miracle that no one had been seriously injured with the volume of traffic and the rampant speeding that occurred there. He understood there was general consensus for the speed humps on Hinkson Avenue, but that most of them had not been sold on the concept of chicanes for North William Street when they had first been presented and were still not sold on the expected efficacy of the chicanes. He stated he had spent some time researching chicanes and believed the best example of a chicane in Columbia was in the parking lot of the West Broadway Gerbes. Everything else in town was a bump-out. He noted Taylor Shelton had admitted to him that there were no chicanes within the City of Columbia, and that this would be the first installation of an actual true chicane, and as such, they had not been tested in this town on any publicly maintained street surface. As a result, they felt like proverbial guinea pigs. Having said that, he thought most people in the neighborhood had been willing to accept the chicanes if they held the promise of speed reduction improvements. He stated he wanted to see the City's street engineers return to Benton Stephens after the traffic measures had been implemented, specifically so they could conduct follow-up measurements on the effectiveness of chicanes in terms of traffic volume and velocity. If they were going to be a test case, he wanted to know it was working. He stated the Benton Stephens neighborhood was in support of the proposed speed humps on Hinkson Avenue, and for the most part, he thought they were in support of the proposed chicanes on North William Street although they had heard some decent.

Drew Goser, 207 N. William Street, explained he had a huge concern with the median proposed directly outside of his driveway. He understood that a goal of staff had been to find an alternative to vertical traffic calming measures, particularly speed bumps. What they had failed to mention was that one of the major reasons was to not impede emergency vehicles traveling on the road. He noted he failed to see how chicanes were any different in that regard. He suggested four-way stop signs at the intersection of William Street and Richardson Street and the intersection of William Street and Windsor Street. He thought that would solve the problem more directly and would be cost-effective. He felt stop signs were proven, but the efficacy of chicane structures was not fully understood. It appeared to him as though staff had devised an experiment versus a solution, and felt their tax dollars should be better used.

Eugene Elkin, 3406 Range Line Street, commented that he used these roads often and noted it provided a connection between Paris Road and Boone Hospital. He understood it was also likely the route of an ambulance, and asked if the City had verified with the Hospital that whatever was installed would not be a detriment to the emergencies they had to handle. He wondered if they could use the technique utilized on I-70, Route B, and many other highways of rumble strips.

Rick Shanker commented that he had been involved with the traffic calming project on the south side of William Street, and when they had recommended stop signs, they had been told stop signs were not warranted and did not work if there was not enough of a traffic flow. He understood the ones placed at South Rollins Street had worked. He stated they had been happy with them along with the speed bumps.

There being no further comment, Mayor Treece closed the public hearing.

Mr. Skala stated he would have been disappointed if Benton Stephens had not had a thorough discussion on this matter. He believed it was clear that traffic calming was essential, but noted he was a little reluctant in endorsing chicanes as a test case in a neighborhood whereby there would be lots of problems, particularly with regard to access from driveways and the clearing of snow. He understood there was not as much controversy with the raised speed bumps as that was a proven technology. He stated he wanted to see the data that suggested chicanes would work. Intuitively, they seemed to make some sense, but he thought it might be a bit unfair to subject a neighborhood to a test situation whether or not there was follow-up. He believed the vertical aspects of this were problematic in terms of who would take care of it and the amount of maintenance involved. He commented that they had revisited the issue of stop signs and staff had consistently indicated it was not a sufficient traffic calming method. He stated he felt traffic calming was needed and was reluctant to endorse the chicanes over the objections of some of the neighbors.

Mayor Treece asked Mr. Nichols if it was possible to adjust the median at 207 N. William Street. Mr. Nichols replied yes. Mayor Treece asked if some of the other concerns of the neighbors that had been mentioned tonight could be ameliorated. Mr. Nichols replied they could revisit the locations of the medians. Mr. Ray pointed out there were some spacing guidelines for chicanes, but they likely had some wiggle room to be able to shift them one way or another in order to avoid driveways while still accomplishing the goal of properly reducing speeds.

Mayor Treece asked Mr. Ray for his opinion on the efficacy of a four-way stop at the intersections mentioned by those that had spoken. Mr. Ray replied it was not best practice to place all-way stops at locations where they were not warranted. He noted all-way stops were generally warranted due to crash history, volumes, or sight distance issues, and these locations did not meet any of those warrants. Mayor Treece understood they wanted to keep traffic moving and potentially divert it. Mr. Ray stated that was correct. Mayor Treece asked if staff had considered planting more trees in the neighborhood. He understood tree canopies tended to naturally slow traffic. He asked if methods other than chicanes had been considered. Mr. Ray replied they had not looked at trees. They had considered speed humps and chicanes.

Mr. Skala asked what had convinced staff to go with the chicanes. Mr. Ray replied they had been concerned about emergency response vehicles since this area was close to Boone Hospital and provided a direct pathway from Paris Road to Boone Hospital. He commented that staff had reached out to the ambulance services as well as the Fire Department, and they were satisfied with the chicane design.

Ms. Peters asked why the chicanes would slow down regular traffic but not the ambulances. Mr. Ray replied ambulances would be able to go over most of the islands at somewhat of a speed. They could also cut the corners a bit or travel on the other side of road if there was not any oncoming traffic. Ms. Peters wondered what would keep other drivers from doing that.

Mayor Treece stated he thought this needed a little more work, and was not sure if that needed to happen with a motion to proceed or via another method.

Mr. Thomas explained there was plenty of evidence nationally that chicanes, when properly designed, were both effective and safe in terms of actually reducing the speed of vehicles. He encouraged staff to do some of that research and bring it forward. He noted they had great data on the other devices they had used since they had gone back to measure the effectiveness of those, and pointed out other cities had done it for these

kinds of designs. He stated he was not aware of chicanes forcing cars into extreme maneuvers whereby vehicles left the road. If they were well designed, it generally brought the speed of traffic down and everything was then much safer.

Ms. Peters asked if they should ask staff to adjust the positions of the medians and the chicanes and for them to bring that back for another public hearing.

Mr. Skala stated he wanted to see the adjustments made because the area was desperate for traffic calming and some solution was necessary. He noted evidence showing that the chicanes would work would be helpful.

Mr. Glascock noted staff would make the necessary adjustments.

Mayor Treece asked if staff needed a motion to proceed with adjustments. Mr. Glascock replied no. He suggested there not be a motion to proceed, and noted staff would then bring this back to Council again in the future.

Ms. Amin asked if they were tabling this item or doing something different. Mayor Treece understood they had closed the public hearing and would now let this lay on the table.

Mr. Glascock agreed. He stated the Council was not voting to move ahead. It would be brought back in the future.

PH41-20 Proposed construction of Phase I improvements to Vineyards Lake Park to include construction of a portion of an eight (8) foot wide concrete lake trail loop, kayak/canoe lake access ramp, parking lot, small playground and shelter, and installation of a floating dock.

Discussion shown with B312-20.

B312-20 Naming Vineyards Lake Park; approving the Vineyards Lake Park Master Plan; authorizing construction of Phase I improvements to Vineyards Lake Park to include construction of a portion of an eight (8) foot wide concrete lake trail loop, kayak/canoe lake access ramp, parking lot, small playground and shelter, and installation of a floating dock; calling for bids for a portion of the project through the Purchasing Division.

PH41-20 was read by the Clerk, and B312-20 was given second reading by the Clerk.

Mr. Griggs provided a staff report.

Mayor Treece asked if El Chaparral residents had conceded to the naming of Vineyard Lake Park. Mr. Griggs replied they had not showed up.

Mayor Treece thanked Mr. Griggs for incorporating the Climate Action and Adaptation Plan into this prospective project.

Mayor Treece opened the public hearing.

There being no comment, Mayor Treece closed the public hearing.

Mr. Skala stated he particularly liked some of the accommodations with some of the emergency services. He also thought this was kind of unique in terms of the kayak and floating dock.

Ms. Peters commented that she thought this would be a good asset for those in the Vineyards along with those in El Chaparral even if they were their County neighbors.

**B312-20 was given third reading with the vote recorded as follows: VOTING YES: PETERS, TREECE, FOWLER, TRAPP, SKALA, THOMAS, PITZER. VOTING NO: NO ONE. Bill declared enacted, reading as follows:**

PH42-20 Proposed construction of Phase I improvements to Battle Park to include construction of an entry drive from Battle Avenue to the park, installation of electric and water service, construction of a parking lot, small shelter, gravel trail and mountain bike trail, and additional grading work to enlarge the existing lake and prepare for future amenities on the west side of the park.

Discussion shown with B313-20.

B313-20

Naming Battle Park; approving the Battle Park Master Plan; authorizing construction of Phase I improvements to Battle Park to include construction of an entry drive from Battle Avenue to the park, installation of electric and water service, construction of a parking lot, small shelter, gravel trail and mountain bike trail, and additional grading work to enlarge the existing lake and prepare for future amenities on the west side of the park; calling for bids for a portion of the project through the Purchasing Division.

PH42-20 was read by the Clerk, and B313-20 was given second reading by the Clerk.

Mr. Griggs provided a staff report.

Ms. Peters asked why 90 parking spaces were needed. She understood there would only be 10 in the neighborhood park they had previously discussed. She wondered why there was such a difference, especially if they wanted to promote non-motorized transportation. Mr. Griggs replied this park would have a reservable shelter that could accommodate up to 200 people. In addition, it would have a mountain bike trail and mountain bikes were generally not ridden for long distances. He explained this would be a phased approach, which they could continue to review, and pointed out Stephens Lake Park had included gravel overflow lots for a while. Ms. Peters stated she had just been curious with the contrast between the two parks. Mr. Griggs explained he would consider this a community park, similar to Cosmo-Bethel Park, which had roughly the same number of spaces.

Mayor Treece asked for the acreage of the park. Mr. Griggs replied it was about the same size as Cosmo-Bethel Park.

Mayor Treece opened the public hearing.

Rie Sasaki, 917 Broadhead Street, stated she was representing the COMO Trail Association (COMOTA), which was a local organization with a focus on maintaining, building, and advocating for sustainable natural surface trails, mainly for the use of mountain bikers, trail runners, hikers, and trail enthusiasts of all kinds. Since the pandemic had created an increased usage of local trails, it had really shown how important of a resource local trails were to the community. She explained COMOTA had been doing maintenance in small groups and individually at many of the trails in the community to include those at Rock Bridge State Park and Cosmo Park. She noted they had logged over 500 hours of volunteer work since January. They had trimmed along the trails, cleared downed trees, addressed drainage issues on the trails, created re-routes on really bad and degraded trails, removed invasive vegetation, and restored trails that had not been in use along with general trail maintenance and trail building. She stated they had also formed good working relationships with the Parks and Recreation Department, the Missouri State Parks, the Department of Conservation, the Mark Twain National Forest Service, and the Greenbelt Land Trust. She commented that COMOTA fully supported the proposed Battle Park project, especially due to the need for beginner-friendly mountain bike trails. In addition, they saw the benefit of a park being so close to a high school and elementary school, and had noticed the lack of trail access in the northeast part of town. They felt it was a very valuable investment for the community. She commented that she had been a mountain bike coach and there was great interest in it by the youth. She felt this would be a great venue for future races and practices. She stated COMOTA was ready to help the Parks and Recreation Department staff with planning, construction, and maintenance of the trail, and appreciated staff working with them and communicating with them.

Mayor Treece thanked Ms. Sasaki for the update as he had not known COMOTA existed. Ms. Sasaki understood and explained that was the reason she had come tonight.

There being no further comment, Mayor Treece closed the public hearing.

Mr. Skala stated there was so much to like with this project, and noted he particularly

liked raising the equity between the north and south sides of Columbia. He commented that it showed what could be accomplished with a dedicated park sales tax and the kind of planning that was necessary to purchase the property and populate the property with diverse amenities.

**B313-20 was given third reading with the vote recorded as follows: VOTING YES: PETERS, TREECE, FOWLER, TRAPP, SKALA, THOMAS, PITZER. VOTING NO: NO ONE. Bill declared enacted, reading as follows:**

PH43-20

Proposed replacement and improvement of public storm drainage infrastructure adjacent to the intersection of Hickman Avenue and Sixth Street.

Ms. Fowler left the meeting room.

PH43-20 was read by the Clerk.

Mr. Sorrell provided a staff report.

Mayor Treece asked Mr. Sorrell if he would be agreeable if they took eminent domain off of the table and only considered Alignment 1 if the owner of 515 Hickman Avenue was a willing seller. Mr. Sorrell replied he would only want to proceed with Alignment 1 if they were a willing seller. At this point, they had indicated they would be willing to work with the City so staff was proposing to obtain an appraisal and pay fair market value for the property. This would allow them to create a better overflow path. It was about 180 cubic feet per second while Alignment 2 involved about 115 cubic feet per second. As a result, it would reduce the potential for flooding for the remaining structures. Mayor Treece assumed the tenant and owner were the same entity. Mr. Sorrell stated he believed that was correct, but was not 100 percent certain.

Mayor Treece asked Mr. Sorrell how they planned to leave the area at 515 Hickman Avenue. He wondered if it would be a swale, rain garden, or something else. Mr. Sorrell replied it would probably be a grass swale area, and noted that would be worked out with the final design.

Mr. Pitzer asked if the construction cost included the cost of acquiring the real estate. Mr. Sorrell replied no.

Mr. Pitzer asked for further clarification regarding the overflow capacity. He understood the capacity of the box itself was the same and was uncertain as to the overflow and what that meant. Mr. Sorrell replied they had calculated the overflow at a depth of not more than one foot deep in the street. The purchase of 515 Hickman Avenue would allow them to contour it to allow water to flow across. As a result, they had a larger cross section for water to flow so more water could get through there at one time.

Mr. Thomas asked if staff had looked at the capacity downstream of this project and whether there was enough capacity there to handle the flows being discussed. Ms. K. Thompson replied there was still a restriction at the intersection of Seventh Street and Hickman Avenue. It was something that had been identified and would be reevaluated once they knew the alignment they would proceed with on this project. Mr. Thomas understood there might be another project in the future. Ms. K. Thompson stated yes, and explained it would be a later phase. She noted another phase would be to coordinate with Phase 2 of the Fifth to Wilkes relief sewer, which would involve stormwater improvements via the backyards between Sixth Street and Seventh Street. She stated there were some conflicts located within the stormwater box they would be able to remove, which would hopefully improve the stormwater situation there.

Mayor Treece understood one of the comments had been whether the lack of curb and gutter on the east side of Sixth Street, near the low spot, had exacerbated some of the flooding, and asked for a comment on that. Mr. Sorrell replied if they went with Alignment 2, which traveled mainly down Sixth Street, they would put in curb and gutter where feasible on that section of the street. It could be looked into with the other alignment, but they might not choose to do it unless it would help with flooding.

Mayor Treece opened the public hearing.

Janette Hanna explained she was on the Board of Directors of The Center Project (TCP) and they owned the house at 515 Hickman Avenue. She wanted the Council to know that they were willing to entertain an appraisal and offer for the property. She commented that they were concerned with the resale value of the house considering the problems of water in the area. She explained TCP was an LGBTQ community center that had served about 50 people per week pre-COVID through different support groups for teens, parents, and transgender people. If they were able to sell the house and buy a larger house, it would allow them to serve more community members, and it was something they wanted to do for the future. She felt this could be a win/win situation and reiterated they were in support of entertaining an offer.

Susan Maze stated she was representing the North Central Columbia Neighborhood Association (NCCNA) and explained that they wanted to support TCP in whatever they wished to do. Their druthers, as a neighborhood, was to keep them and keep their home in the area. She noted others were going to attend tonight to comment, but had chosen not due to COVID. She wanted to point out that was a problem for public hearings.

Mayor Treece asked Ms. Maze if she knew what their comments would have been. Ms. Maze replied it would likely have been similar to what she had said. A few were more strongly in favor of keeping the neighborhood homes intact. She reiterated NCCNA was supportive of TCP and what they wished.

Michael MacMann, 113 Hubbell Drive, stated he wanted to second what had been said by Ms. Maze. There had been a lot of engagement on this issue on Zoom and onsite. He noted a concern was for the building to be removed and then nothing further happening in terms of an improvement. He understood TCP would benefit and they supported TCP as neighbors, but they were concerned the water issues would not be addressed even with the purchase of the property.

There being no further comment, Mayor Treece closed the public hearing.

Mr. Pitzer asked if either alignment affected the school any more or less. Mr. Sorrell replied Alignment 2 had a greater impact on the school property. If they chose to move forward with that alignment, they would need to get that portion of the box completed before work was done at the school, which was anticipated to happen next fall.

Mr. Pitzer asked for the timeline of the project otherwise. Ms. K. Thompson replied Alignment 1 would have to be taken further into the Jefferson Middle School property than they had initially anticipated in order to cover the box. As a result, the alignment would shift a bit. For either alignment, they would have to work with the schedule of the CPS. She explained the improvements proposed there by CPS were track and field related and their main concern was the gym. She felt they would be able to get ahead of the track and field improvements. By shifting the alignment back to the east, they would be able to have more room for a water quality feature, such as a bio-retention garden.

Ms. Peters understood Alignment 1 was further west, and asked for clarification. Ms. K. Thompson explained they were trying to thread a needle on the TCP property to have enough cover to install the box, and what that would allow them to do was to move a bit to the east for more room to work on TCP property, which would hopefully include some type of water quality feature.

Mayor Treece made a motion directing staff to proceed with Alignment 1, which would include an appraisal and negotiation with the owner of 515 Hickman Avenue, and failing that, to proceed with Alignment 2. The motion was seconded by Mr. Skala

Mr. Trapp stated this seemed like a good project. He knew there was flooding in the area, and thought it was good they were addressing it. He understood the work would be done in phases, and was glad they were taking the necessary steps.

**The motion made by Mayor Treece and seconded by Mr. Skala directing staff to proceed with Alignment 1, which would include an appraisal and negotiation with the owner of 515 Hickman Avenue, and failing that, to proceed with Alignment 2, was approved by voice vote with Ms. Fowler abstaining.**

## PH44-20 Consider the Water and Light 2020 Renewable Energy Report.

Ms. Fowler returned to the meeting room.

PH44-20 was read by Mayor Treece.

Mr. Sorrell provided a staff report.

Mayor Treece asked how the renewable energy goals would be impacted if the last purchase power agreement involving 64 megawatts did not proceed for some reason. Mr. Sorrell replied if all of the others came through, he thought they would be close to the 25 percent, but noted he would not know until January. He felt they would have to go out for an RFP for an alternate source of energy quickly as well if it did not move forward.

Mayor Treece asked Mr. Sorrell if he had any comment to the statement made by the Climate and Environment Commission (CEC) of the City purchasing power out-of-state as opposed to growing it locally. Mr. Sorrell replied he personally preferred something like Boone Stephens because it was local as it made more sense to him.

Mr. Skala thought purchasing local would be preferential, but understood they might have to go beyond the State of Missouri in order to meet the goals. Mr. Sorrell stated he thought it made more sense if they could have more locally generated renewable energy like Boone Stephens. It was more beneficial and did not require transmission lines to bring it in from other states.

Mayor Treece asked if staff had aggregated residential roof top solar panels in the report. Mr. Sorrell replied they were accounted for, and he thought they took the solar production at the West Ash facility, compared it to the relative size of the solar units installed, and gave them that value of credit. He pointed out this was done since the units were net metered versus production metered.

Mr. Thomas understood the City had three long-term contracts with coal powered electric generation companies, and asked if that was limiting how high they could get with the renewable energy percentage. Mr. Sorrell replied at some point the two would conflict. He explained the contracts were for the life of the facility, and the facility would not last forever. He thought it would be reasonable to think those would no longer be available, and they would then be able to offset them. Mr. Thomas asked if that was the only way they could get out of them. Mr. Sorrell replied there were likely other ways to get out of them, but he was not sure what those were at this time.

Mr. Pitzer understood the second Crystal Lake wind project that provided about 40 percent of the total renewable energy actually showed a savings over traditional power, and asked how the pricing on the next wind contracts compared to what they had in place now. Mr. Sorrell replied he did not know off the top of his head, but understood wind had become considerably cheaper recently. Mr. Pitzer asked why there was a concern with hitting the three percent threshold. Mr. Sorrell replied he was not sure, but if they were to move to 100 percent or something close to it, the three percent threshold would need to be modified, adjusted, or removed. In some instances, if the price of renewables decreased, it might not be more expensive. Mr. Pitzer commented that this was his point. It was already cheaper.

Mr. Pitzer asked if staff had projected out where they would be when all of the contracts came online. Mr. Sorrell replied that would be included in the next report.

Mayor Treece opened the public hearing.

Mark Haim, 1402 Richardson Street, commented that he was representing Mid-Missouri Peaceworks and noted they were very much in favor of expanding the renewable energy component as quickly as possible because of the nature of the climate crisis they faced. As such, they felt it would be good to hit over the targets that were set in the 2014 legislation if possible. He stated they had been disappointed to see it had been just a fraction of a percent over at this point. If they wanted to hit 100 percent renewable energy in the 2030s, he believed they needed to build up to it sooner and look at unloading the coal commitments as soon as they could versus waiting until the end of the life of those plants. He commented that he thought they would be below the three percent if they only considered the cost of renewable energy. If it also had to include the cost of getting out

of the coal contracts, it might be higher than that three percent. He pointed out there were internal and external costs, and the costs of climate change were huge and should be taken into consideration as well. As a result, he thought they should remove the three percent cap and do what they needed to get off of dirty, polluting, and climate changing sources.

There being no further comment, Mayor Treece closed the public hearing.

Mr. Skala recalled one of the coal contracts involving a 45-year commitment along with conversation as to how to get out of the contracts if necessary, and understood it would involve significant penalties. He stated he thought they were likely stuck with some of those contracts. He noted he, like Mr. Haim, was disappointed to hear they might have to wait until the plants failed to get out of the contracts.

**Mayor Treece made a motion to accept the Water and Light 2020 Renewable Energy Report. The motion was seconded by Mr. Skala and approved unanimously by voice vote.**

## VI. OLD BUSINESS

B302-20 Granting a design adjustment relating to the proposed PD Plan Major Amendment for Discovery Park Subdivision Plat 5, Lot 501 located on the northwest corner of Nocona Parkway and Endeavor Avenue to allow a lot line to bisect an existing structure (i.e., parking lot) (Case No. 184-2020).

Discussion shown with B303-20.

B303-20 Approving the PD Plan Major Amendment for "Discovery Park Subdivision Plat 5, Lot 501" located on the northwest corner of Nocona Parkway and Endeavor Avenue; granting a design exception relating to entry door placement (Case No. 184-2020).

The bills were given second reading by the Clerk.

Mr. Teddy provided a staff report.

Mr. Skala asked if the exception Mr. Teddy had referred to was an exception to the principle of form based codes and whether it was an exception they might want to change within the Unified Development Code (UDC). Mr. Teddy replied there had been a bunch design exceptions whereby the subdivision bisected a commercial parking lot. He explained they were finding that developers wanted two lots for two different buildings likely for financing purposes, and noted the sharing of parking lots was manageable. He thought these parking lots would be owned by the same company for a good, long time, and even if they sold off the building for the veterinary clinic, it had a good allocation of associated parking spaces.

Tom Wooten, an engineer with Anderson Engineering with offices at 4240 Philips Farm Road, explained he was present to answer any questions the Council might have.

Mr. Trapp stated he felt there were a lot of things to suggest approval for this. It looked like an overall improvement to the plan. He commented that he liked the addition of the floors as it would result in extra revenue and create extra density. In general, he liked the mixed use that had happened in the area and thought it was great to see a big mixed use development. He understood this was initially going to be multiple R-1 subdivisions, but the economic crisis of 2008 had created this opportunity for a really interesting mixture of commercial and residential activity. It also seemed to be very walkable. He stated it was creating a southern node for Columbia, but the additional floors and shared parking were compatible with the Climate Action and Adaptation Plan. He noted he was supportive of it.

**B302-20 was given third reading with the vote recorded as follows: VOTING YES: PETERS, TREECE, FOWLER, TRAPP, SKALA, THOMAS, PITZER. VOTING NO: NO**

**ONE. Bill declared enacted, reading as follows:**

**B303-20 was given third reading with the vote recorded as follows: VOTING YES: PETERS, TREECE, FOWLER, TRAPP, SKALA, THOMAS, PITZER. VOTING NO: NO ONE. Bill declared enacted, reading as follows:**

## VII. CONSENT AGENDA

The following bills were given second reading and the resolutions were read by the Clerk.

- B304-20 Rezoning property located on the north and south sides of Pergola Drive, east of Rolling Hills Road, from District PD (Planned Development) to District M-C (Mixed-use Corridor) and District M-N (Mixed-use Neighborhood) (Case No. 128-2020).
- B305-20 Rezoning property located on the north side of University Avenue and east of Ninth Street (909 Lowry Mall) from District C-2 (Central Business) to District R-MF (Multiple-family Dwelling) (Case No. 154-2020; Map Area #4).
- B306-20 Rezoning property located on the north side of University Avenue and south of the terminus of Watson Place (909 University Avenue) from District C-2 (Central Business) to District M-OF (Mixed-use Office) (Case No. 154-2020; Map Area #4).
- B307-20 Rezoning property located on the south side of Broadway, between Garth Avenue and Providence Road (30 E. Broadway) from District C-2 (Central Business) to District R-MF (Multiple-family Dwelling); granting the issuance of a conditional use permit to Columbia Cemetery Association to allow the continuation of the operation of a cemetery (Case No. 154-2020; Map Area #3).
- B308-20 Rezoning property located on the south side of Ash Street and east of First Street (110 E. Ash Street) from District C-2 (Central Business) to District M-OF (Mixed-use Office) (Case No. 154-2020; Map Area #3).
- B309-20 Rezoning fourteen (14) parcels bounded by Paris Road, Sylvan Lane, White Gate Drive and Towne Drive with thirteen (13) of such parcels rezoned from District C-2 (Central Business) to District M-C (Mixed-use Corridor), and one (1) parcel rezoned from District C-2 (Central Business) to District M-OF (Mixed-use Office) (Case No. 154-2020, Map Area #1).
- B310-20 Approving the Final Plat of "Wellington Gordon, Plat No. 2" located on the southwest corner of the East Business Loop 70 and Eastland Circle intersection (Case No. 166-2020).
- B311-20 Vacating a drainage easement on Lot 219A and Lot 220A within Copperstone Plat 7 located east of Silver Valley Drive and approximately 300 feet north of Copperstone Creek Drive (Case No. 177-2020).
- B314-20 Authorizing an equitable sharing agreement and certification with the U.S. Department of Justice and U.S. Department of the Treasury detailing FY 2020 receipts and expenditures of shared funds by the Police Department.
- B315-20 Authorizing a memorandum of understanding with the U.S. Department of Justice, Bureau of Alcohol, Tobacco, Firearms and Explosives for the use

of the National Integrated Ballistic Information Network (NIBIN) system platform relating to the investigation and suppression of violent crimes involving firearms.

- B316-20 Authorizing an agreement with The Curators of the University of Missouri, on behalf of its Veterinary Medical Teaching Hospital, for emergency veterinary services.
- B317-20 Authorizing a memorandum of understanding with the Missouri Department of Corrections to provide tuberculosis screening and testing services.
- B318-20 Authorizing an amendment to the agreement with Tyler Technologies, Inc. for the Columbia Financial Enterprise Resource System (COFERS) project to cancel and remove the "Disaster Recovery Services" software module.
- B319-20 Amending the FY 2021 Annual Budget by appropriating CIP enterprise revenue contingency project funds to the Hinkson Creek transformer and switchgear improvement project.
- B320-20 Authorizing a collective bargaining agreement with Laborers' International Union of North America, Local 955.
- R146-20 Setting a public hearing: voluntary annexation of property located on the south side of Old Plank Road and west of Bethel Church Road (200 W. Old Plank Road) (Case No. 206-2020).
- R147-20 Authorizing an agreement with "WE ALWAYS SWING," Inc. for festival and events funding under the Tourism Development Program.
- R148-20 Authorizing an educational affiliation agreement with Stephens College Nursing Program to provide health clinical experience and instruction for nursing students.
- R149-20 Authorizing CDBG grant agreements with Independent Living Center of Mid-Missouri, Inc. (d/b/a Services for Independent Living), Job Point, Central Missouri Community Action and Great Circle.
- R150-20 Authorizing staff to proceed with the preliminary design and expenditure of funds associated with the proposed construction of the Stewart Road, Edgewood Avenue and Westmount Avenue Private Common Collector Elimination Project (PCCE #30); directing that a public hearing be held upon completion of the preliminary plans.
- R151-20 Authorizing staff to proceed with the preliminary design and expenditure of funds associated with the proposed construction of the Lakeshore Drive and Edgewood Avenue Private Common Collector Elimination Project (PCCE #23); directing that a public hearing be held upon completion of the preliminary plans.
- R152-20 Authorizing data hosting and software licensing and support services agreements with Karpel Computer Systems, Inc. for case management software for the Law Department Prosecution Division.

**The bills were given third reading and the resolutions were read with the vote recorded as follows: VOTING YES: PETERS, TREECE, FOWLER, TRAPP, SKALA, THOMAS, PITZER. VOTING NO: NO ONE. Bills declared enacted and resolutions declared adopted, reading as follows:**

**VIII. NEW BUSINESS**

None.

**IX. INTRODUCTION AND FIRST READING**

The following bills were introduced by the Mayor unless otherwise indicated, and all were given first reading.

- B321-20 Granting a design adjustment relating to the proposed Final Plat of Alpha Phi Subdivision Replat located on the east side of Providence Road and south of Burnam Avenue (906 and 912 S. Providence Road) to waive the additional half-width street right-of-way dedication (Case No. 189-2020).
- B322-20 Approving the Final Plat of "Alpha Phi Subdivision Replat" located on the east side of Providence Road and south of Burnam Avenue (906 and 912 S. Providence Road); authorizing a performance contract (Case No. 189-2020).
- B323-20 Approving the PD Plan for "Discovery Park Subdivision Plat 2-B, Lot 6" located west of Nocona Parkway and at the terminus of Kentsfield Lane (Case No. 190-2020).
- B324-20 Approving the Final Plat of "The Gates, Plat No. 6" located at the terminus of Rivington Drive and approximately 1,300 feet east of Abbotsbury Lane; authorizing a performance contract (Case No. 183-2020).
- B325-20 Authorizing the installation of audible pedestrian signals with countdown timers and the reconstruction of sidewalk ramps at the intersection of Route 763 (Rangeline Street) and Smiley Lane; calling for bids through the Purchasing Division.
- B326-20 Accepting conveyances for sidewalk and street purposes.
- B327-20 Authorizing a grant agreement with the State of Missouri - Missouri Arts Council for community arts programs administered by the Office of Cultural Affairs.
- B328-20 Authorizing a memorandum of understanding with the Cape Girardeau County Public Health Center Rural Health Clinic and the Missouri Department of Health and Senior Services relating to deputizing and oversight of local public health agencies to provide vaccines for underinsured children.
- B329-20 Authorizing a program services contract with the Missouri Department of Health and Senior Services for WIC local agency nutrition services.
- B330-20 Authorizing Amendment No. 1 to the program services contract with the Missouri Department of Health and Senior Services for child care health consultation services; amending the FY 2021 Annual Budget by appropriating funds.
- B331-20 Authorizing an agreement with The Curators of the University of Missouri, on behalf of the University of Missouri Fire and Rescue Training Institute, to provide an aerial fire apparatus driver/operator training course at the City's Fire Training Academy.

B332-20 Authorizing a lease agreement with Downtown Community Improvement District for the development of the Gateway Plaza project located on the southeast corner of Broadway and Providence Road; approving the Flat Branch Park Master Plan.

## X. REPORTS

REP72-20 Hazardous Tree Removal Report: Ash trees at Rock Bridge Park, Stephens Lake Park, Lake of the Woods Golf Course, and L.A. Nickell Golf Course.

Mr. Griggs provided a staff report.

Mayor Treece asked how many would be involved. Mr. Griggs replied they had over 450 Ash trees, and this report included roughly seven trees they knew were bad. He noted they were in the process of replanting trees too, so they would plant trees to eventually replace these trees.

Mayor Treece asked if the trees would be removed with in-house staff or if the work would be contracted out. Mr. Griggs replied it would likely be a combination of both and would depend on the situation.

Mr. Skala asked what they would replant in the area when they removed the Ash trees. Mr. Griggs replied he did not know as it would vary by location. He stated they would all be native trees. He noted he would obtain that information and follow up with Mr. Skala.

REP73-20 Short-Term Rental Ordinance (B347-19A) Planning and Zoning Commission Review.

Mayor Treece explained they had been provided an update during the pre-council meeting and noted Ms. Fowler had made a good point in that the demand or push-back had declined. He noted this had been tabled to December 7, and if the consensus of Council was to delay this until a more timely opportunity to obtain more public input, he suggested they decide that date now so they could notify the public on that December 7 council meeting agenda. He pointed out he did not want to presuppose the thinking of Council, and generally speaking, he agreed with Ms. Peters in that it was too complicated and needed to be simple.

Mayor Treece noted they had received written comment from Sara Loe, the Chair of the Planning and Zoning Commission (PZC), who had noted the International Residential Code of 2018 that governed one- and two-family dwellings had suggested anything other than a single-family occupancy, i.e., the occupancy of a non-related person, would require a short-term rental to have sprinklers. He explained this written comment would be filed with other items associated with this meeting, and understood that would be a barrier for many non-owner hosted situations and thought they might need to flush that out further. He noted they would have to extend the current moratorium on enforcement as well.

Ms. Fowler commented that they had discussed focusing their energies to those things that would help the community recover from COVID, and she viewed the situation with affordable housing in the community to be at a crucial point. She did not want to pull her attention away from assisting the City and the Council with the recovery from COVID by directing her attention to what she felt were some significant issues involved with short-term rentals. As a result, she supported the tabling of this to a date certain and would be comfortable with six months. Even though they had recently received great news about vaccine possibilities, there would likely be a time delay before they were on a path to recovery.

Mr. Skala stated he concurred with Ms. Fowler, but wondered if there was a limit to the number of times an item could be tabled. Ms. N. Thompson commented that she did not believe there was a limit on the number of times, but felt they were likely better off

removing it from their agenda and beginning fresh with a new introduction and first reading because it would become stale at some point. In addition, it was difficult for staff to track from a record keeping purpose. If they were going to be looking at something that would be substantially different, she believed coming forward with a brand new introduction and first reading of an ordinance that had been vetted was a better practice. She stated the Council could table it if they wanted as well.

Mayor Treece suggested the December 7 agenda have a notation for this item indicating the Council intended to withdraw it from the agenda if Council was in concurrence. He understood they could dispose of it by defeating it as well, but preferred they not stigmatize this version because they might want to reintroduce it.

Mr. Skala commented that they might want it known that they were planning on bringing in back if they withdrew it.

Ms. Fowler stated she believed there were some significant problems with the ordinance as drafted as was shown by the difficulties the PZC was having in navigating it. In addition, they had not gotten to a place where they, as a Council, were able to discuss their concerns with it. Regardless of how they disposed of it, she noted she wanted them to be in a position to look at the issue with fresh eyes. She commented that it was way too complex to understand, and suggested they look at simplifying it. She thought they should also take into consideration the concerns of the PZC.

Mayor Treece explained they did not have to debate it now. In terms of triaging where four votes aligned on this, he thought they should be safe, which meant they should be inspected for health and safety, be taxed on parity with who they were competing against, i.e., the existing brick and mortar hotels, and involve stronger neighborhood enforcement of complaint-based violations, which he felt was needed for all rentals regardless of if they were short- or long-term rentals. Beyond that, they would then need to determine if they should be owner hosted, non-owner hosted, R-1, R-2, etc.

Mr. Pitzer commented that the reason the ordinance was so complex was that no one really agreed on anything. He noted the Council had passed a series of amendments, and the PZC had then looked at this new package and had thought they were crazy. He stated he did not feel there would be unanimity on anything. If they tried to accommodate all of the particular interests, it would wind up being massively complex and complicated again. He commented that they had been discussing this for a really long time and had not reached any conclusions since no one agreed. They also had a significant number of people and a group of operators that did not understand or know the rules. He pointed out a critical component of recovering from COVID included the events and activities that would again occur within Columbia, such as festivals or football weekends, and they were significant drivers of short-term rental activity. He thought it would benefit the entire City to have a framework that encouraged as many as possible to visit Columbia and spend their money here when all of those activities were happening again. If the rules were still unknown, it would inhibit that behavior.

Mayor Treece stated he agreed.

Mr. Thomas agreed there was little agreement on all of the details, but felt there was a lot of agreement on some big picture items. He thought most of them agreed they should be charging the hotel tax to short-term rentals and that hosted short-term rentals were acceptable in residential districts. As a result, he thought there were some starting points whereby a constituency could be developed. They could then look into some of the broader principles where there might be disagreement. He commented that he was fine with putting everything on hold for six months as he thought the additional time off would allow some new thinking about it.

Mayor Treece noted that would be the plan.

## REP74-20

### Monthly Finance Report.

Ms. Peters stated she appreciated the report and was happy this would be a monthly occurrence.

Mr. Pitzer asked if the report that showed the cash balances by fund along with what was

restricted and what was not could be refreshed when the City received the final numbers for the fiscal year. It was a report that went through every fund and showed the cash amounts. Mr. Lue replied that could be done.

## **XI. GENERAL COMMENTS BY PUBLIC, COUNCIL AND STAFF**

Mayor Treece noted written comment had been received by Bill Weitkemper asking the Council to take advantage of Section 8(A)(ii) of the performance audit agreement exercising their termination for convenience. He stated it would be filed with other items associated with this meeting, and commented that this was likely a conversation they needed to have as a Council at some point.

Eugene Elkin, 3406 Range Line Street, understood the City was looking at new black bags with labels on them for trash, and pointed out some in the community had lots of black bags already. He suggested being allowed to turn in the existing bags and being provided a credit. They could then potentially be used for the logo to be printed on. Mr. Elkin wished everyone a happy Thanksgiving.

Mayor Treece noted written comment had been received by Rebecca Shaw, 2615 Vail Drive, asking the Council to consider giving the public the opportunity to provide public comment via Zoom or another virtual platform because for some the risk to attend meetings was too high. He stated another written comment had been received by Traci Wilson-Kleekamp of Race Matters, Friends, referencing the consent items of B314-20 and B315-20. It had been directed at Mr. Pitzer, but had been distributed as a general comment relating to the two police related items on the consent agenda. It also had a series of questions on the community policy plan, the chokehold ordinance, vehicle stop report data, racial disparities, and asset forfeiture sharing. He explained these written comments would be filed with other items associated with this meeting.

Mayor Treece commented that the Council liaison to the Community Land Trust Organization Board was Pat Fowler and the Land Trust bylaws required them to reaffirm the liaison. He asked Ms. Fowler if she was willing to continue to serve in that role. Ms. Fowler replied yes. Mayor Treece asked if there was any objection. No one objected.

Mr. Thomas asked for an update on the chokehold ordinance. He noted there had been a request at the October 19 meeting to bring forward an ordinance completely prohibiting chokeholds and potentially a modification of the language of the CPD internal policy. His hope was that the two items would come together so they could discuss them both and reach a decision. Mr. Glascock stated the plan was to bring them together, and they had met last week to talk about the policy. He noted the outright ban was ready, but the policy was not. He hoped they were able to include it on the next agenda for first reading, but he understood some on the Council might not be present at the December 21 meeting when it would come forward for a vote.

Mr. Thomas asked if it could come forward as a first reading item on December 7 and be held over for discussion and vote at the first meeting in January. Ms. Thompson replied ordinances were normally handled in two consecutive meetings. It would take a different action on the part of Council to do that.

Mr. Thomas asked if everyone would be present at the first meeting in January. Mayor Treece replied it was more likely for him to be present at that one versus the one during Christmas week.

Mr. Thomas asked that the vote and discussion occur at the first meeting in January then. Mr. Glascock replied that would be the plan.

Mr. Thomas stated there had been a police stop on September 4 whereby one of the individuals in the vehicle that had been stopped had taken a video and broadcasted it. He

understood there had been an internal affairs investigation, which had ruled there had not been any policy violations based on additional video he did not believe had been released to the public. He also understood there was a plan to release it and asked for a timeline. Chief Jones replied the City Channel was in the process of producing a community briefing video for them. He hoped to have that within the next few days and would then review the product to ensure it was ready to go out. The video itself was an open record and could be obtained through a records request, but they would go ahead and put out the video in its entirety with that briefing.

Mr. Thomas understood the community briefing video would contain the all of the video from the body cameras and dash cameras. Chief Jones stated it would include links. Mr. Thomas asked if that would be posted on the website with a press release. Chief Jones replied yes. Mr. Thomas asked if that would be within the next few days. Chief Jones replied that was his hope.

Mr. Trapp commented that the death of Kentrell Minton was a huge loss to the community. Since Almeta Crayton had passed away, he had been the driving force behind Everybody Eats, the Poor Man's Breakfast, and other food distribution programs. It was a tragedy for the community as he was a great community leader and friend. He was saddened by the loss and passed on his condolences to his family, friends, and the community at-large.

Mr. Skala stated he was glad the Broadband Business Planning Task Force now had in place rules for absences because this was the second consecutive meeting they had not reached a quorum. Representatives of Centurytel and Mediacom had not attended. Since there were only seven voting members, this was a concern. He noted they might have to release some of the members if this continued. He pointed out the members had been contacted via several emails to RSVP for the meeting. He understood they could utilize a hybrid system to hold a meeting as long as they had a quorum present, which meant four members would need to be present, and they had failed to do that for two occasions now. He thought they should think about virtual meetings if the COVID exigency continued to escalate, but noted he was not sure they had that capacity for all of the boards and commissions. He commented that if people currently on the Task Force were not sufficiently interested, there might be others that were interested. He stated he was not sure how else to encourage the members to participate, and felt they were showing that they were no longer interested by their lack of participation.

Ms. Peters asked for an update with regard to utility shut-offs. Mr. Glascock replied he thought they had started.

Ms. Peters commented that the vehicle stop data did not look much better and asked if this would be discussed at a pre-council meeting or at some other time. She wanted to know what the officers could do to improve the situation or if there were any plans for improvement. Chief Jones stated he was not sure it would be on a pre-council agenda. He explained there were several things driving it. One was increasing the traffic unit. It meant more people were being stopped for hazardous moving violations. He thought there might be a few things they could do, and pointed out they had met with the NAACP. He commented that any change would not happen overnight, but they would try to do some things through the traffic unit.

Ms. Peters asked if the Council could receive a report on the issue. She understood Chief Jones had told the officers to not stop people for non-moving violations, but it had not appeared to have changed the numbers in the vehicle stop data report. Chief Jones replied officers were stopping people for things related to shootings and other investigations. He noted he expected those investigative stops. It was not just hazardous moving violations. He pointed out they were reducing the overall number of

stops so that would also affect the numbers and percentages. Ms. Peters asked if there was a way to tease it out and come back with a report in December or January with some information as to how many stops had been a result of investigating shootings versus moving violations. Chief Jones replied he was not sure of their capability, but noted he would look into it.

Ms. Peters asked for an update with regard to the mental health response team. Chief Jones replied they were working with the Department of Public Health and Human Services. He understood Steve Hollis had narrowed it down to three different models based on a survey. They would now get together to talk about what it might look like. He thought the three models were the co-responder model, a crisis intervention team type model, and a hybrid of the two, which he likely favored the most. It would provide some component of co-response and some component of continual case management. Ms. Peters asked if there might be a recommendation within the next month or two. Chief Jones replied he was unsure of the timeline. Mr. Glascock stated they would need to check with Ms. Browning. He hoped they would have some process selected by the first of the year.

Mr. Glascock commented that this was likely the last week of utility shut-offs since they were going into the winter season when it was too cold.

Mr. Pitzer explained he had heard comments similar to those mentioned by Mr. Elkin regarding trash bags. He wondered if there was a way to exchange a fresh roll of black bags for the logo bags. He thought it would be wasteful to throw more plastic bags into the landfill. He asked for options to be provided in this regard.

Mr. Pitzer commented that when they had spoken with regard to trash bags, they had not really talked about yard waste. He noted it was easy to bag up ten bags of leaves. He was not sure the intent of the changes was to tax people if they were bagging up leaves. They did not weigh much, and he thought they wanted the leaves in the landfill for the organic material. He felt they needed another way to handle yard waste. He noted he was not sure if that meant special pick-up in the fall and spring or a separate way of doing it. He understood the Code allowed for private collection of yard waste. If the City did not have the capability, he thought each neighborhood might do something on its own. He felt a citywide solution would be best. He asked for some options to be considered if there was interest among the rest of the Council.

Ms. Peters stated she would be interested in being provided some options. She noted she was also interested in an opportunity for bulk pick-up every month with a charge as she had been approached about that by some landlords in the East Campus neighborhood.

Mr. Glascock understood some cities used brown paper bags for leaves, and stated they could look into that if desired by the Council.

Mayor Treece asked if they were trying to move more toward a pay-as-you-throw model if the content of the bag changed the workload for the refuse collectors that were picking them up. He wondered what the difference was between ten bags of leaves and ten bags of diapers. Both were still ten bags to the refuse collector. Mr. Pitzer commented that leaves were a lot lighter. Mayor Treece noted they were not if they were wet.

Mr. Skala understood there was a discussion happening among the environmental community with regard to leaving the leaves as habitat on a portion of one's property instead of bagging them.

Mr. Pitzer understood there were a couple of drop-off sites for yard waste. He commented that they were already not picking up recycling and now they would not be picking up yard waste either. Mr. Skala stated recycling pick-up would be coming back. Mr. Pitzer stated he would believe it when he saw it. Mr. Glascock noted they would

start curbside recycling when they were fully staffed. Mr. Pitzer thought it was just a little much to ask with regard to recycling and yard waste.

Mr. Thomas stated he agreed with Mayor Treece in that the bags with leaves had to be picked up and were taking space in the landfill, which was a big part of the \$2 per bag cost. He noted he did not feel it was unreasonable for people to pay \$2 per bag for doing that. As mentioned by Mr. Skala in terms of the environment, the best practice for the leaves was to compost them onsite or take them to the dedicated composting sites as the compost would then go toward producing food.

Mr. Pitzer asked if they could be provided some options for further discussion. Mayor Treece understood they had consensus to further look into the situation and asked that it be added to the list of items Council had requested.

Mr. Glascock stated the pre-council meeting needed to start at 5:30 p.m. on December 7 to cover all of the topics.

Ms. Peters asked if they would have enough people at the December 21 meeting. She had planned to leave after the meeting so she hoped it would not go too long.

Mayor Treece stated he had somethings happening before and after so his schedule was in flux.

Ms. Peters understood five of them would be there for sure, and she and Mayor Treece were questionable.

## **XII. ADJOURNMENT**

Mayor Treece adjourned the meeting without objection at 9:49 p.m.