



Department Source: Community Development - Planning

To: City Council

From: City Manager & Staff

Council Meeting Date: November 3, 2025

Re: 4216 Forum Boulevard – STR Conditional Use Permit (Case #310-2025)

Impacted Ward: Ward 5

### **Executive Summary**

Approval of this request would grant a conditional use permit (CUP) to allow 4216 Forum Boulevard to be used as a 210-night, maximum 6 guest short-term rental (STR) pursuant to Sec. 29-3.3(vv) and Sec. 29-6.4(m)(2) of the Unified Development Code. The subject property is 0.41-acres, is zoned R-1 (One-family Dwelling), and is located on the east side of Forum Boulevard approximately 1,200 feet south of Nifong Boulevard.

#### Discussion

Trueman Orson (agent), on behalf of Trueman Orson and Julie Allen (owners), seeks approval to allow 4216 Forum Boulevard to be used as a 210-night, maximum 6 guest short-term rental (STR) pursuant to Sec. 29-3.3(vv) and Sec. 29-6.4(m)(2) of the Unified Development Code (UDC). The 0.29-acre subject site is zoned R-1 (One-family Dwelling), is not the applicant's principal residence, and has been previously used as a short-term rental since 2023.

The subject dwelling is a 3-bedroom, 2-bathroom single-family home. The stated bedroom square footages appear to conform with the minimum area necessary to support the desired 6 transient guests when evaluated against the most current city-adopted edition of the International Property Maintenance Code (IPMC). Compliance with the IPMC relating to the authorized occupancy will be verified prior to the issuance of the STR Certificate of Compliance. The occupancy limitations and rental nights will be shown on the issued STR Certificate of Compliance and must appear on any website listing where the dwelling is offered for rental.

The owner will act as the designated agent to address regulatory issues when the dwelling is used as an STR. The owners are local Boone County residents living 3 miles (7 minutes) away from the property Given the property is under the ownership of a married couple, approval of the CUP would constitute the couple's "one and only" STR license within the City's municipal limits.

Evaluation of listing platforms such as Airbnb, Vrbo, Booking.com, and Furnished Finder did not identify additional STRs within a 300-foot radius of the subject property. Within the 185-foot notification radius, there are 11 properties, 6 of which appear to be owner-occupied and 5 of which appear to be used for rental purposes. The adjacent properties to the south, east, and west of the subject site are zoned R-1, and there is PD zoning to the north improved with a Boone Hospital medical complex. Within the R-1 zoning district, a property used for



"long-term" rental purposes is permitted an occupancy of up to 3 unrelated individuals. If the CUP is approved, the subject dwelling's occupancy would be double that of adjacent single-family dwellings.

The property has a driveway capable of supporting 4 UDC-compliant on-site/off-street parking spaces and an attached 2-car garage. This level of parking is sufficient to meet the regulatory requirements of Sec. 29-3.3(vv). Furthermore, the dwelling is similar in size and bedroom mix to the adjacent residential homes.

The dwelling is accessed from Forum Boulevard, a major collector street that does not permit on-street parking. Sidewalks are installed on both sides of the street. The design of the site's access is consistent with the other surrounding residential development and will accommodate future traffic generation without compromising public safety.

An illegal short-term rental case is the only active violation associated with this property and will be closed following the issuance of the conditional use permit, certificate of compliance, and a business license. Given the dwelling's general conformity to its surroundings, staff believes approval of the CUP would not be incompatible with the adjoining neighborhood. The enacted STR regulations provide means by which to address potential negative impacts, including nightly usage restrictions, a violation reporting procedure, fines, and authority to revoke a STR Certificate of Compliance after **two** verified violations within a 12-month period.

Given the dwelling sought for licensure is not the applicant's "principal residence", a CUP is necessary to allow for its continued operation as an STR. The STR CUP process requires an analysis of the general and supplemental CUP criteria shown within Sec. 29-6.4(m)(2)(i) and (iii) of the UDC. A full description of this analysis is found in the attached Planning and Zoning Commission staff report.

Should the CUP be granted, full regulatory compliance with the provisions of Chapter 22, Article 5 (Rental Unit Conservation Law), and Chapter 13 (Business Licensing) of the City Code is required. As part of the required Business License procedure, the owner will be required to remit accommodation taxes pursuant to the requirements of Chapter 26 (Taxation) of the City Code.

The Planning and Zoning Commission held a public hearing on this matter at their October 9, 2025, meeting. Staff provided its report and described their findings related to what was shown within the STR application. Two members of the public spoke against this request, both stating they did not want a commercial use in the neighborhood as well as raised a safety concern due to the number of vehicles speeding through the area. The applicant was available to answer any questions from the Commission. Following the closure of the public hearing, a motion to approve the requested CUP allowing 4216 Forum Boulevard to be operated as a 210-night, maximum of 6 guests STR, passed by a vote of (8-1).

A copy of the Planning and Zoning Commission staff report, locator maps, STR application, Supplemental "Conditional Accessory/Conditional Use Questions", public correspondence, and meeting minute excerpts are attached for review.



# Fiscal Impact

Short-Term Impact: None anticipated.

Long-Term Impact: Usage of the dwelling as an STR will result in the collection of accommodation taxes which will assist the Convention and Visitors Bureau in their marketing efforts relating to the City. While increases in public service demand is possible, such demands are not foreseen to be greater than a typical single-family home. Such increases may or may not be off-set by increased user-fees or property tax collection.

### Strategic & Comprehensive Plan Impact

### Strategic Plan Impacts:

Primary Impact: Resilient Economy, Secondary Impact: Not Applicable, Tertiary Impact: Not Applicable

#### Comprehensive Plan Impacts:

Primary Impact: Livable & Sustainable Communities, Secondary Impact: Land Use & Growth Management, Tertiary Impact: Economic Development

## Legislative History

Date	Action
N/A	N/A

# Suggested Council Action

Approve a conditional use permit allowing 4216 Forum Boulevard to be operated as a 210-night, maximum 6 guest STR as recommended by the Planning and Zoning Commission.