## City of Columbia Council Work Session

Monday, December 19, 2022

(Presentation to be given to Downtown Columbia Leadership Council on December 14, 2022)



## **Update on STR Ordinance**

Sharon Geuea Jones, Chair

Planning & Zoning Commission



## **Background**

- 2017 Convention and Visitors Bureau Points Out Tax Discrepancy Between Hotels and STRs
- October 2019 First Ordinance is Passed by PZC (3-3) tie vote
  - Multiple Exceptions
  - Required Host to be Present During the Rental Period in Residential Districts
- February 2020 City Council Makes 14 Amendments
  - PZC Rejects Most of Them (March 2020)
- December 2020 Council Withdraws Consideration of Ordinance Asks PZC to Start Over
- December 2022 PZC Brings Forward Revised First Draft

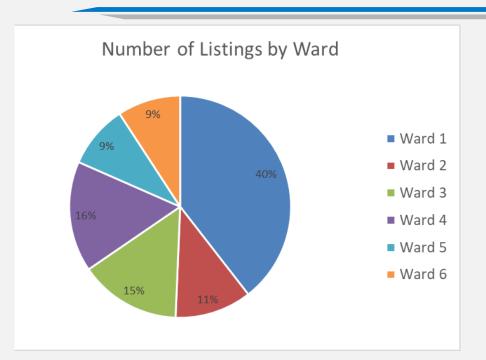
## **Principles of Ordinance**

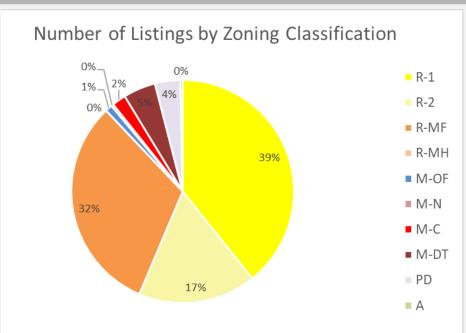
- Protecting Availability and Affordability of Housing
- Easy Access to License for Homeowners and Long-Term Tenants For Occasional Use
- Minimizing Impact on Neighborhoods
- Preventing Commercial Activity in Residential Zones
- Equitable Treatment of All Residential Zones

### **Data-Driven Approach**

- 2020 Sr. Planner Rachel Smith Audited Current Listings
- Results Updated Throughout Process
- Commissioners Carroll and Loe Analyzed Updated Local STR Data (November 2022)
- Data Identifies Themes and Patterns in STR Operations

#### Where are STRs Located?



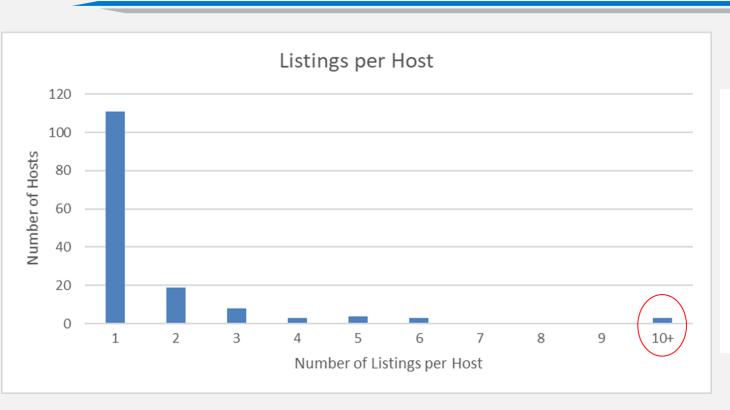


Location is a sought after feature for STRs. The central Wards appear to have most of the STR listings.

# **STR Distribution & Median Household Income**

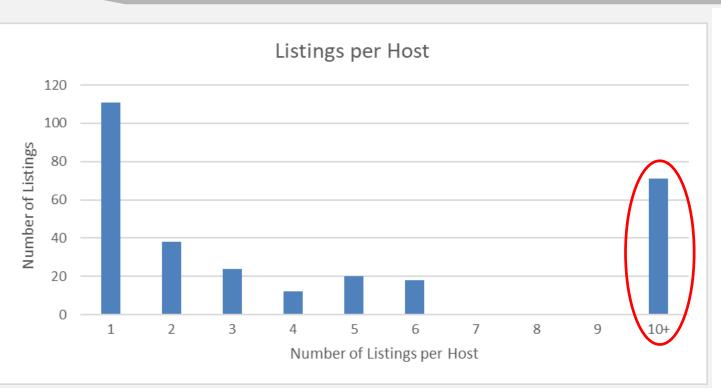
Area	Total housing units 2020	Occupied housing units 2020	Median Age	Owner occupied housing - 2020	Renter occupied housing - 2020	2020 MHI	% Below Poverty Level	~% of STR that appear to operate as a "principal residence"	Total # of STR reviewed in area
City of Columbia	53,746	49,371	28.8	47.40%	52.60%	\$53,447	8.50%	26.58%	300
Diff. between 2010 & 2020 data			2.1	-1.10%	1.10%	\$12,160	-2.50%		
"Ward 1" (CT 5, 7, 9, 21)	7,801	6,761	27.96	23.66%	76.34%	\$27,246	35.74%	11.48%	122
Ward 1 - diff bet 2010 & 2020				-1.24%	1.24%	\$4,997	0.14%		
CT 21 (No Central & Douglass Pk)	1,891	1,544	26.50	13.30%	86.70%	\$26,774	36.40%	21.62%	56
CT 21 - diff between 2010 & 2020				-6.20%	6.20%	\$9,211	-10.90%		
Diff. between CT 21 & Ward 1 average				-4.96%	4.96%	\$4,214	0.66%		_
"Ward 4" (CT 6, 12.01, 12.02, 18.07)	8,726	8,010	41.13	77.38%	22.63%	\$85,595	3.45%	51.06%	47
Ward 4 - diff bet 2010 & 2020	0,720	0,010	72.25	0.45%	-0.50%	\$17,546	-3.23%	31.00%	"
CT 6 (SW area inside Stadium loop)	2,079	2,028	45.50	80.40%	19.60%	\$89,138	2.20%	51.85%	27
CT 6 - diff between 2010 & 2020				2.00%	-2.20%	\$20,055	-6.00%		
Diff. between CT 6 & Ward 4 average				0.45%	-0.50%	\$17,546	-1.25%		

## **Most Current Operators Have 1 License**

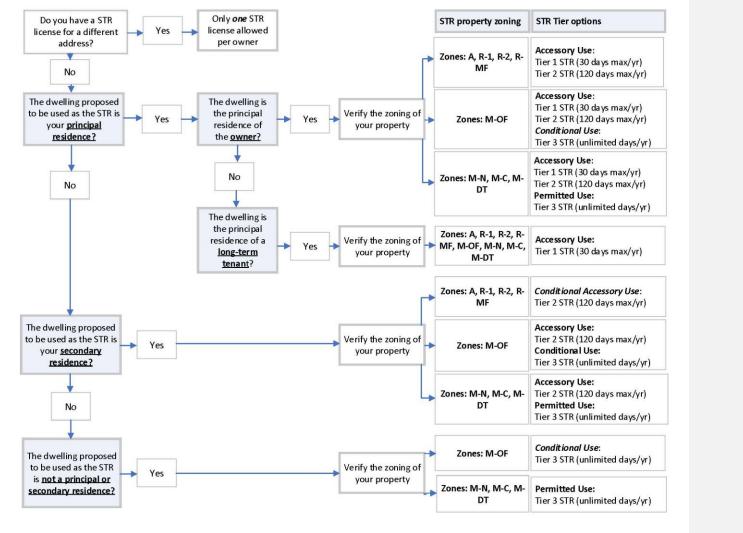


- This graph shows the number of listings per host.
- The largest grouping of hosts (111 hosts, 74%) has only 1 listing each.
- In contrast, only 3 have >10 listings. But this accounts 71 Dwelling Units that are listed as STRs.

# Multi-listings are a benchmark for increased commercial activity



- This graph shows the number of listings.
- This is a measure of Multilisting activity. A high degree of multi-listings is an indicator of more commercial type involvement.
- Here is the amount of impact that same group of hosts has on available housing.
- Based on our data, only 40 people manage more than one property, but those 40 hosts manage 60% of the total STR listings in Columbia.



## **Questions?**



## **Requirements of All Tiers**

- Register with the City and Get Inspected (Less Stringent in Tier 1)
- Only 1 License Per Entity
- Occupancy Based on IPMC with Maximum of 8
- Only 1 Reservation at a Time
- No Large Gatherings or Parties/Events
- Must Post License, Contact Information, and Emergency Contacts/Evacuation Plan
- May Use Registered Accessory Dwelling Unit
- License is Not Transferrable
- 12 Months to Get Compliant After Effective Date

#### Tier 1

- Is a Principal Residence of Owner or Tenant
  - Tenant Must Attest to Permission from Owner
- Can Be Used for Up to 30 Days in a Year
- Only Inspection is to Determine Occupancy
- Short Form Application Process

### Tier 2

- Principal or Secondary Residence of Owner
  - Secondary Residences Need Conditional Use Permit in Residential Zones
- Can be Used for Up to 120 Days in a Year
- Inspections As Determined by Neighborhood Services
- Provide Off-Street Parking (1 Space for Every 2 Occupants)

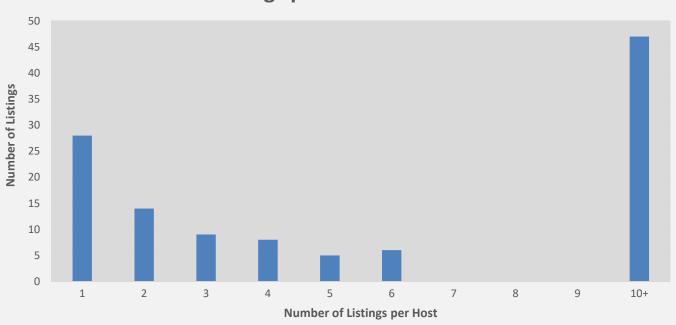
### Tier 3

- A Principal or Secondary Residence Used for More than 120 Days
- Other Properties Used for Any Length of Time
- Only Allowed in Commercial Zones
- Inspections Similar to Other Commercial Activities
  - Includes Accessibility
- Provide Off-Street Parking (1 Space for Every 2 Occupants)

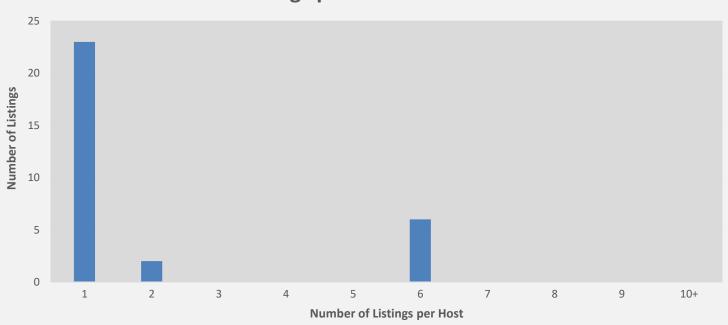
## **Pre-Existing Operations**

- Cannot Be Treated Differently Than New Applicants
- Ordinance Allows Lead Time to Become Compliant
- Options (if Zoning does not allow)
  - Get Long Term Tenant
  - Use As Secondary Residence
  - Dispose of Property
  - Possibly rezoning

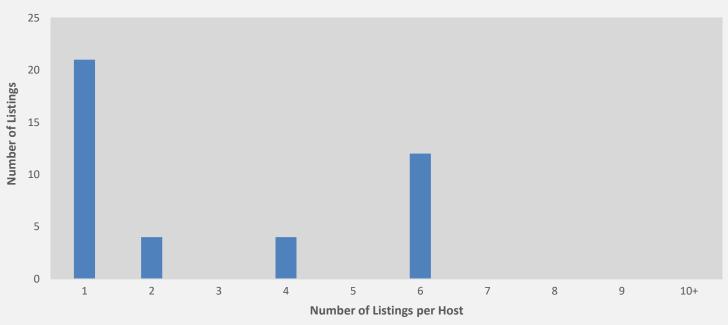




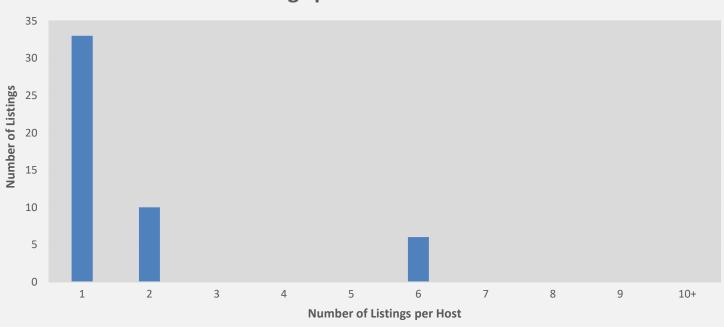




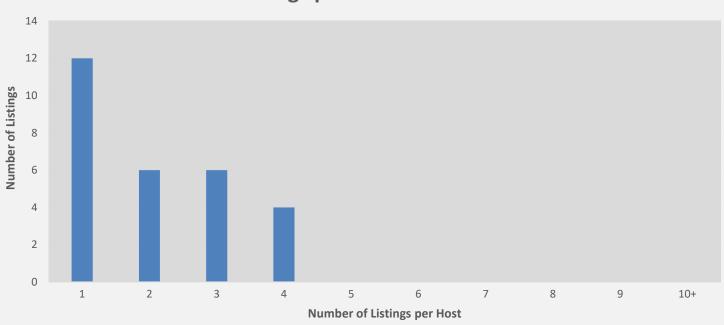




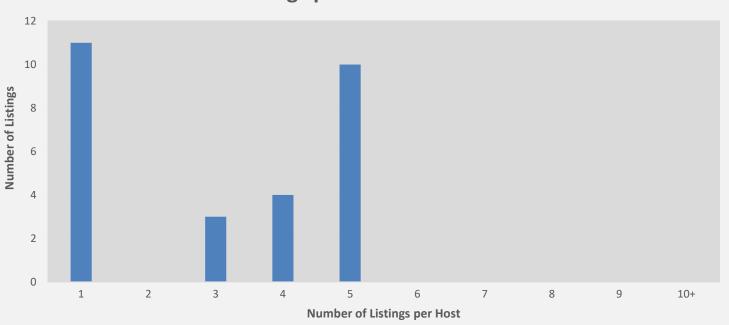




#### **Listings per Host - Ward 5**



#### **Listings per Host - Ward 6**



## **Rejected Ideas**

- Allowing Full-Time STRs in Some Residential Zoning
- Requiring a Host's Presence During the Rental
- Not Placing a Cap on the Number of Occupants
- Open Licensing and Relying on Complaints to Regulate Market
- Creating Multiple Layers of Restrictions
- Requiring Additional Parking in Tier 1
- Allowing Events and Parties in an STR
- Creating a Path for Pre-Existing Operations that Cannot Comply

